# SEMINOLE COUNTY GOVERNMENT AGENDA MEMORANDUM

SUBJECT: 2007-2008 One-Year Action Plan for CDBG, HOME, & ESG Program Allocations

**DEPARTMENT:** Community Services **DIVISION:** CDBG

AUTHORIZED BY: David Medley CONTACT: Buddy Balagia EXT: 2389

#### MOTION/RECOMMENDATION:

Approve and authorize the Community Assistance Division to submit the 2007-2008 One-Year Action Plan to the U.S. Department of Housing & Urban Development (HUD), and authorize the Chairman to execute all related forms and certifications, including the Grant Agreements with HUD, the Environmental Review Record, including the Finding of No Significant Impact and Request for Release of Funds (FONSI/RROF), and to execute all subsequent CDBG, HOME, and ESG Subrecipient Agreements.

County-wide Buddy Balagia

#### BACKGROUND:

In August 2005 the Board of County Commissioners approved the County's 2005-2009 Five-Year Consolidated Plan, which identifies and establishes priorities for the County's housing and community development needs. The Consolidated Plan was approved by HUD and is currently being implemented. The 2007-2008 One-Year Action Plan, which covers the third year of the five-year Consolidated Plan, allocates annual funding for specific activities benefiting lower income households and persons. The attached One-Year Action Plan must be submitted to HUD no later than August 15, 2007.

The development of the One-Year Action Plan has been underway since January 7, 2007, when a Notice of Funding Availability (NOFA) was published to invite funding proposals from interested agencies and communities. As required by Federal regulation, a Public Hearing was held on April 3, 2007 to gather public comment on the County's housing and community development needs.

Nine (9) funding proposals were received, and the Application Review Team (ART), consisting of several County staff members met to review, discuss, and make recommendations from the proposals received. The resultant set of recommended activities was presented to the Board on May 22, 2007, and the Board granted permission to advertise that list for a 30-day public comment period, as required by Federal regulation and the County's Citizen Participation Plan. The comment period ran from May 27, 2007 to June 27, 2007, during which time one (1) comment was received to advocate for a centralized potable water system in Lockhart's Subdivision. Two (2) additional comments were received—one (1) at the April 3, 2007 Public Hearing and one (1) on May 8, 2007—both advocating the same. All three comments received support an activity included for funding in the Action Plan.

The 2007-2008 One-Year Action Plan also contains the final list of activities recommended for funding. Upon Board approval, staff will submit the Action Plan to HUD by August 15, 2007. Funding will be made available on or about October 1, 2007.

#### **STAFF RECOMMENDATION:**

Staff recommends the Board approve and authorize the Community Assistance Division to submit the 2007-2008 One-Year Action Plan to the U.S. Department of Housing & Urban Development (HUD), and authorize the Chairman to execute all related forms and certifications, including the Grant Agreements with HUD, the Environmental Review Record, including the Finding of No Significant Impact and Request for Release of Funds (FONSI/RROF), and to execute all subsequent CDBG, HOME, and ESG Subrecipient Agreements.

#### **ATTACHMENTS:**

- 1. 2007-2008 Action Plan
- 2. Summary of Comments

Additionally Reviewed By:

County Attorney Review ( Arnold Schneider )



Community Services Department
Community Assistance Division
Community Development Office

# FY 2007-2008 ONE-YEARACTION PLAN

Community Development Block Grant
HOME Investment Partnerships
Emergency Shelter Grants

Prepared for the Seminole County Board of County Commissioners:

Carlton Henley, District 4, Chairman Brenda Carey, District 5, Vice Chairman Bob Dallari, District 1 Mike McLean, District 2 Dick Van Der Weide, District 3

Approved July 24, 2007

# SEMINOLE COUNTY 2007-2008 ONE-YEAR ACTION PLAN

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## Standard Form 424

Date Submitted: 8/15/2007	Applicant Identifier	Type of Submission			
Date Received by state	State Identifier	Application	Pre-application		
Date Received by HUD	Federal Identifier: B-07-MC-12-0010		☐ Construction		
		☐ Non Construction	☐ Non Construction		
Applicant Information					
Seminole County, Florida		UOG Code: FL129117			
1101 East First Street		Organizational DUNS: 67	7834358		
		Organizational Unit: Sem	inole County		
Sanford	Florida	Department: Community	Services		
32708	U.S.A.	Division: Community Ass	istance		
<b>Employer Identification Numb</b>	er (EIN):	County: Seminole			
59-6000856		Program Year Start Date	(MM/DD): 10/1/2007		
Applicant Type:		Specify Other Type if n			
Local Government: County		Specify Other Type			
Program Funding		Housing	U.S. Department of and Urban Developmen		
Catalogue of Federal Domestic Project(s) (cities, Counties, loca	Assistance Numbers; Desc lities etc.); Estimated Fundi	riptive Title of Applicant Pro ng	ject(s); Areas Affected by		
Community Development Blo	ck Grant	14.218 Entitlement Grant			
Anchor Road Stormwater Impro City of Sanford: Westside Recru Jamestown Phase 2 Sanitary Se Lockhart's Subdivision Phase 1 Engineering Design Planning & Administration Child Care Assistance Medical Assistance Emergency Weather Radios for	eation Facility Expansion wer Installation Potable Water Installation	Seminole County. FL			
CDBG Grant Amount: \$2,472,3		Grant(s) Leveraged Describ	<b>e</b>		
\$Additional Federal Funds Leve	raged: \$0	\$Additional State Funds L	everaged: \$0		
\$Locally Leveraged Funds: \$1,3	64,464	\$Grantee Funds Leverage	ed: \$1,100,000		
Anticipated Program Income: \$	0	Other (Describe)			
Fotal Funds Leveraged for CDB	G-based Project(s): \$2,464,	464.			
Home Investment Partnership	s Program	14.239 HOME			
HOME Project Titles: Planning & Administration Affordable Housing Assistance or Rental) CHDO Set-Aside (Homeowners Fenant-Based Rental Assistance ADDI Down Payment Assistance	hip or Rental Housing) (TBRA)	Description of Areas Affec Seminole County, FL	ted by HOME Project(s):		

\$HOME Grant Amount: \$1,147,178					
\$Additional Federal Funds Leveraged: \$0	\$Additional State Funds Leveraged: \$3,782,833				
\$Locally Leveraged Funds: \$0	\$Grantee Funds Leveraged: \$0				
\$Anticipated Program Income: \$0	Other (Describe)				
Total Funds Leveraged for HOME-based Project(s					
Housing Opportunities for People with AIDS	14.241 HOPWA				
HOPWA Project Titles	Description of Areas Affected by HOPWA Project(s)				
\$HOPWA Grant Amount \$Addition	nal HUD Grant(s) Leveraged Describe				
\$Additional Federal Funds Leveraged	\$Additional State Funds Leveraged				
\$Locally Leveraged Funds	\$Grantee Funds Leveraged				
\$Anticipated Program Income	Other (Describe)				
Total Funds Leveraged for HOPWA-based Project	(s)				
Emergency Shelter Grants Program	14.231 ESG				
ESG Project Titles: Homelessness Prevention Rescue Outreach Mission: Homeless Shelter Assis SafeHouse of Seminole: Homeless Shelter Assista					
\$ESG Grant Amount: \$106,251 \$Additional HUD					
\$Additional Federal Funds Leveraged: \$0	\$Additional State Funds Leveraged: \$0				
\$Locally Leveraged Funds: \$570,712	\$Grantee Funds Leveraged: \$110,000				
\$Anticipated Program Income: \$0	Other (Describe)				
Total Funds Leveraged for ESG-based Project(s):	\$680,712				
Congressional Districts of:	Is application subject to review by state Executive Order				
Applicant Districts: 4, 5 Project Districts: 4,					
Is the applicant delinquent on any federal debt? If	f  Yes This application was made available to the				
"Yes" please include an additional document	state EO 12372 process for review on DATE  No Program is not covered by EO 12372				
explaining the situation.	N/A Program has not been selected by the state				
	for review				

First Name: Buddy	Middle Initial	Last Name: Balagia
Title: Project Manager	Phone: 407-665-2389	Fax: 407-665-2399
eMail: bbalagia@seminolecountyfl.gov	Grantee Website: www.seminolecountyfl.gov	Other Contact

# SEMINOLE COUNTY 2007-2008 ONE-YEAR ACTION PLAN

#### THIRD PROGRAM YEAR 2005-2009 CONSOLIDATED PLAN

#### **EXECUTIVE SUMMARY**

Seminole County continues to address the needs, objectives, and priorities identified and prioritized in its 2005-2009 Consolidated Plan.

CDBG funding is primarily aimed at making infrastructure improvements in lower income neighborhoods and communities, while maintaining public service funding to assist low and moderate income persons and households. ESG funding is used to the maximum extent allowable by Federal regulations to prevent homelessness, and to assist emergency shelters with operational funds. HOME funds are used to assist extremely low income households in paying rent through the TBRA activity, while also producing new and rehabilitated affordable housing units for very low and low income households.

Funded activities and allocated funding amounts in the 2007-2008 Action Plan are as follows:

Community Development Block Grant Program	
Anchor Road Stormwater Improvements	\$400,000
City of Sanford: Westside Recreation Facility Expansion	\$700,000
Jamestown Phase 2 Sanitary Sewer Installation	\$875,900
Lockhart's Subdivision Phase 1 Potable Water Installation - Engineering	
Design	\$394,470
Planning & Administration	\$494,470 <sup>1</sup>
Child Care Assistance	\$159,512
Medical Assistance	\$100,000
Emergency Weather Radios for Senior Citizens	\$30,000
Total	\$3,154,352 <sup>2</sup>

This totals 20% of the 2007-2008 CDBG allocation, which is the maximum allowable.

<sup>&</sup>lt;sup>2</sup> This total includes the 2007-2008 CDBG allocation of \$2,472,352, plus an additional \$682,000 in unexpended funds from previous grant allocations. The submission of this One-Year Action Plan constitutes a Consolidated Plan amendment to reallocate these funds accordingly. See pp. 51-52 for a specific description of the amendment.

HOME Investments Partnership Program	
Planning & Administration	\$112,500
Affordable Housing Assistance Program (Homeownership or Rental)	\$262,506
CHDO Set-Aside (Homeownership or Rental Housing)	\$500,000
Tenant-Based Rental Assistance (TBRA)	\$250,000
Total	\$1,125,006

American Dream Downpayment Initiative	
Down Payment Assistance	\$22,172
Total	\$22,172

Emergency Shelter Grants Program						
Homelessness Prevention	\$31,875					
Rescue Outreach Mission: Homeless Shelter Assistance	\$37,188					
SafeHouse of Seminole: Homeless Shelter Assistance	\$37,188					
Total	\$106,251					

Geographically-specific CDBG activities are located in low and moderate income target areas that have received funding since the County's initial funding of the CDBG Program in 1986. CDBG Public Services activities, HOME TBRA, and ESG activities serve residents on a Countywide basis. HOME funding is aimed at producing new or rehabilitated ownership or rental units for income eligible households in sites not yet identified. A HOME (possibly combined with SHIP Program funding) Notice of Funding Availability (NOFA) will be issued during the 2007-2008 Program Year to solicit proposals for further affordable housing development.

A number of activities are aimed at both reducing the number of poverty households and meeting underserved needs. Many households live paycheck-to-paycheck, and these programs, many of them funded by other grant programs and the Board of County Commissioners' General Fund programs (over \$2.5 million annually), assist in helping families get past budgetary disruptions.

Seminole County is making a more concentrated effort in the 2007-2008 Program Year, to cooperate and coordinate with other county governments, municipalities, housing providers (both for-profit and nonprofit), emergency shelters, and public/social service agencies (particularly with the Continuum of Care initiative) to better meet the housing and supportive services needs of the region, including the needs of homeless persons and families. Also, contact will be made and maintained in the 2007-2008 Program Year to develop a Discharge Coordination Policy among local hospitals, drug/alcohol treatment facilities, foster care facilities, and the County jail to prevent homelessness among those released from such facilities.

#### **Performance Measurement**

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Activity	Objective	Category	Outcome Indicator	Measure
CDBG Anchor	Suitable		# of persons assisted with	
Road Stormwater	Living		improved access to	
Improvements	Environment	Sustainability	infrastructure	918
CDBG Sanford	Suitable		# of persons assisted with	
Westside Facility	Living		improved access to a	
Expansion	Environment	Sustainability	facility	5,369
CDBG Jamestown	Suitable		# of persons assisted with	
Phase 2 Sanitary	Living	Availability/	improved access to	
Sewer	Environment	Accessibility	infrastructure	118
CDBG Lockhart's	Suitable		# of persons assisted with	
Subdivision Phase	Living	Availability/	improved access to	
1 Potable Water	Environment	Accessibility	infrastructure	800
	Suitable		# of persons assisted with	
CDBG Child Care	Living	Availability/	new or improved access to	
Assistance	Environment	Accessibility	a service	130
	Suitable	-	# of persons assisted with	
CDBG Medical	Living	Availability/	new or improved access to	
Assistance	Environment	Accessibility	a service	200
CDBG Emergency	Suitable		# of households assisted	
Weather Radios for	Living	Availability/	with new or improved	
Senior Citizens	Environment	Accessibility	access to a service	1,200
<b>HOME</b> Affordable	Decent		Number of households	
Housing Assistance	Housing	Affordability	assisted	10
HOME CHDO Set-	Decent		Number of households	
Aside	Housing	Affordability	assisted	12
	Decent		Number of households	
HOME TBRA	Housing	Affordability	assisted	15
ADDI Down	Decent		# of homeownership units	-
Payment	Housing	Affordability	acquired	3
			# of persons assisted with	
<b>ESG</b> Homelessness	Decent	Availability/	emergency financial	
Prevention	Housing	Accessibility	assistance	70
ESG Rescue			·	
Outreach Mission -	Suitable		# of unduplicated persons	
Homeless Shelter	Living	Availability/	assisted with overnight	
Assistance	Environment	Accessibility	shelter	600
<b>ESG</b> SafeHouse of			<del>-</del>	
Seminole -	Suitable		# of unduplicated persons	
Homeless Shelter	Living	Availability/	assisted with overnight	
Assistance	Environment	Accessibility	shelter	280

#### **Past Performance**

The evaluation of Federal funds used through the 2006-2007 Program Year shows that through infrastructure improvements in low income areas, public services and a variety of housing assistance activities, the goals of the Consolidated Plan are being adequately addressed, considering the limited amount of public funding available.

#### CDBG Program

Four specific community development goals were identified in the 2005-2009 Consolidated Plan for CDBG Program funds:

- 1) Community self-investment in low income neighborhoods;
- 2) Facilities and services to address critical social service needs;
- 3) Facilities and services for seniors, children, and persons with special needs; and
- 4) Expanded economic opportunities.

In the assessment of the use of CDBG funds with the priority needs and objectives identified in the Consolidated Plan, the activities funded from CDBG were based on the above-listed priorities, and they have helped thousands of lower income persons with a wide variety of activities. Progress toward the goals listed in the Consolidated Plan has been positive. It appears that many of the Consolidated Plan's goals and objectives will be met even before the final program year of the five-year Consolidated Plan begins.

#### **HOME Program**

The expenditure of HOME funds, when combined with SHIP Program funds, has made positive progress to meet the 2005-2009 Consolidated Plan objectives. HOME funds have been historically geared toward funding TBRA and affordable housing development, including extra funding for the CHDO set-aside.

#### ESG Program

ESG funds were used by the County's Community Services Department to prevent homelessness for lower income households and by subrecipient agencies to supplement homeless shelter operations. ESGP-funded activities assisted client households characterized by or threatened with homelessness, plus the provision of meals by the Rescue Outreach Mission throughout the year to area homeless and extremely low income persons.

#### 2007-2008 ONE-YEAR ACTION PLAN

#### **General Information**

Anticipated program funding for and in Seminole County for Program Year 2007-2008 is as follows:

						Housing	
CDBG	HOME	ADDI	ESG	HOPWA	Section 8	Credits	Other
\$2,472,352	\$1,125,006	\$22,172	\$106,251	0 1	\$2,626,014 <sup>2</sup>	0 3	0

<sup>&</sup>lt;sup>1</sup> HOPWA Program funds are awarded to the City of Orlando, who administers and implements the program on a regional basis, including within Seminole County.

Map 1 (page 6) depicts the locations of the funded target area projects in Program Year 2007-2008. Funded activities for all 2007-2008 Action Plan programs are as follows:

#### **CDBG Program**

Anchor Road Stormwater Improvements - \$400,000

The City of Casselberry will receive \$400,000 to make major improvements on Anchor Road (to provide covered drainage, which will allow for roadside sidewalks), adjacent to the County's East Altamonte CDBG target area. CDBG funding will leverage \$1.1 million dollars from the Seminole County Public Works Department Stormwater Division and \$356,964 in City of Casselberry funding. See Map 2 (page 7) for location of the activity.

#### City of Sanford: Westside Recreation Facility Expansion - \$700,000

The City of Sanford will receive \$700,000 to renovate and expand the Westside Recreational Facility on Persimmon Avenue in the Goldsboro target area. The total budget for the project is \$2.5 million, and leveraging is committed from the City and the Boys and Girls Club (\$500,000 each), and approximately \$200,000 from CPH Engineers for pro-bono services. The County will recommend a minimum of \$300,000 in Program Year 2008-2009, for a total of at least \$1 million in CDBG funding over two years (\$700,000 in 2007-2008 and \$300,000 in 2008-2009). The City of Sanford is encouraged to seek and/or provide additional funding, as needed. See Map 3 (page 8) for location of the activity.

#### Jamestown Sanitary Sewer Installation - \$875,900

This allocation will fund Phase 2 construction to complete the installation of a sanitary sewer system throughout the Jamestown CDBG target area. (Phase 1 is underway in 2006-2007). See Map 4 (page 9) for location of the activity.

Lockhart's Subdivision Phase 1 Potable Water Installation, Engineering Design – \$394,470 This allocation will fund Phase 1 engineering design to install a centralized potable water system for the Lockhart's Subdivision CDBG target area. This activity will fund the development of construction plans and specifications for approximately half of Lockhart's Subdivision. Construction funding will be recommended for Program Year 2008-2009, along with funding for

Section 8 Program funds are administered and implemented by the Housing Authority of the City of Sanford and the Seminole County Housing Authority.

<sup>&</sup>lt;sup>3</sup> Housing Credits, formerly known as Low Income Housing Tax Credits are offered by the State of Florida during each Program Year on irregular funding cycles, and are not pre-awarded. Any Housing Credits awarded to projects in Seminole County for Program Year 2007-2008 are unknown at this time.

the engineering, and design for the remainder of the system and for further construction in subsequent program years. See Map 5 (page 10) for location of the activity.

#### Planning & Administration - \$494,470

A total of \$494,470 (20% of the 2007-2008 CDBG allocation) is allocated for planning and administrative activities of the County's Community Development Office, which includes staff and operating expenses, and professional and consulting services for the implementation of projects and activities.

#### Public Services – \$289,512

The following activities are offered on a Countywide basis, and are funded as Public Services. Although the County is allowed to use 15% of its annual CDBG allocation for Public Services, the following activities total 11.7% of the grant.

#### Child Care Assistance - \$159,512

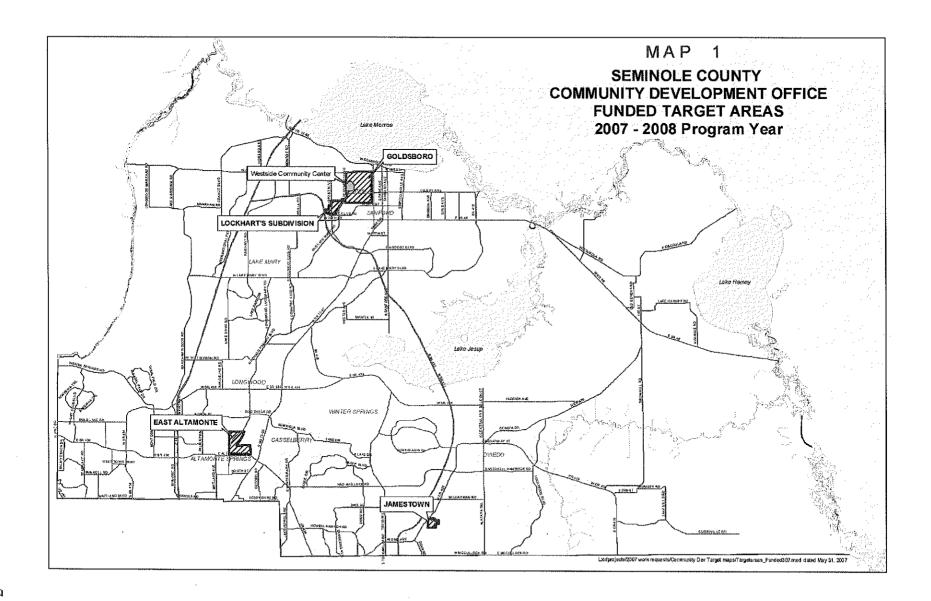
The Community Assistance Division will continue to provide this service to approximately 130 low income households with subsidized child care assistance. Some of the CDBG funding for this activity will be used in conjunction with the HOME TBRA Self-sufficiency Program.

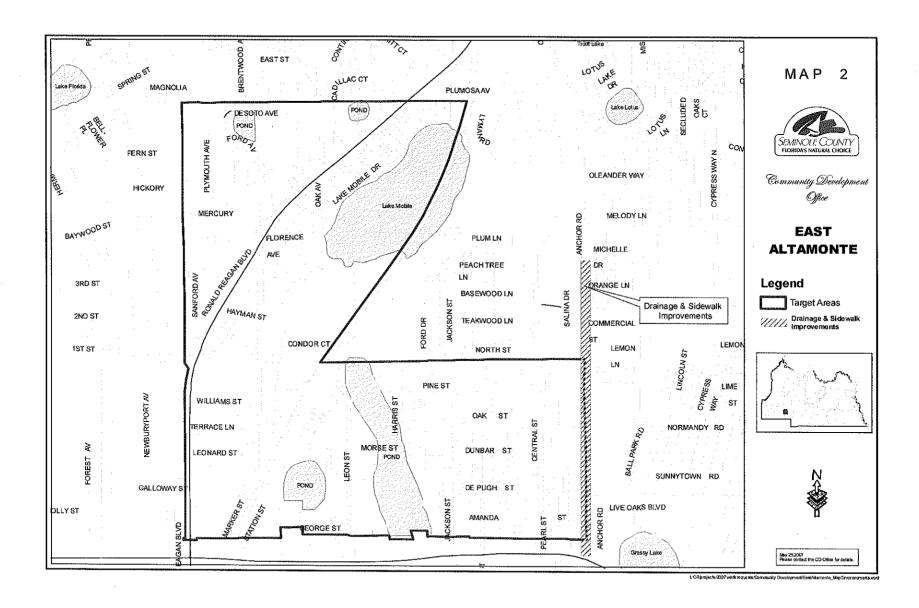
#### Medical Assistance - \$100,000

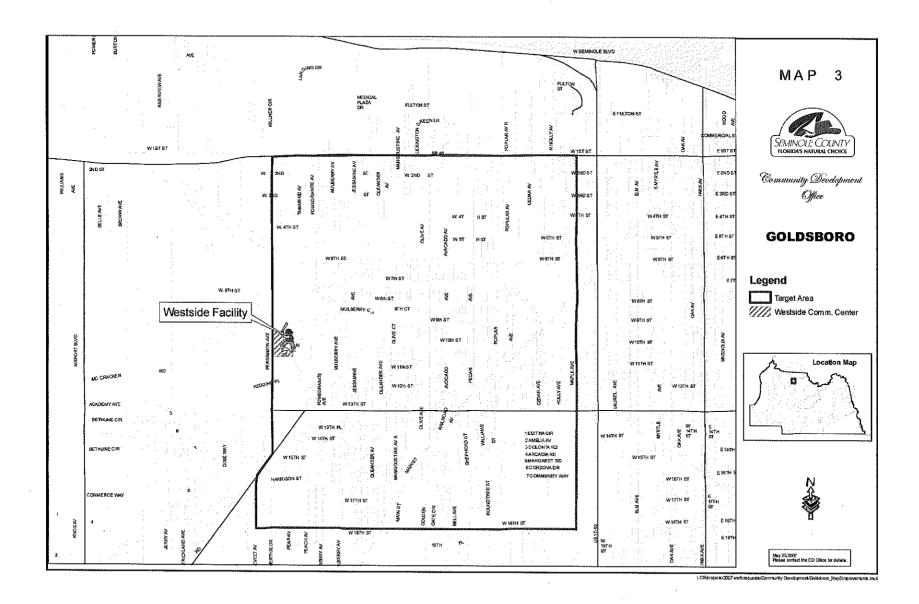
The Community Assistance Division will continue to provide this service to provide medical assistance to over 200 low and moderate income persons on a County-wide basis.

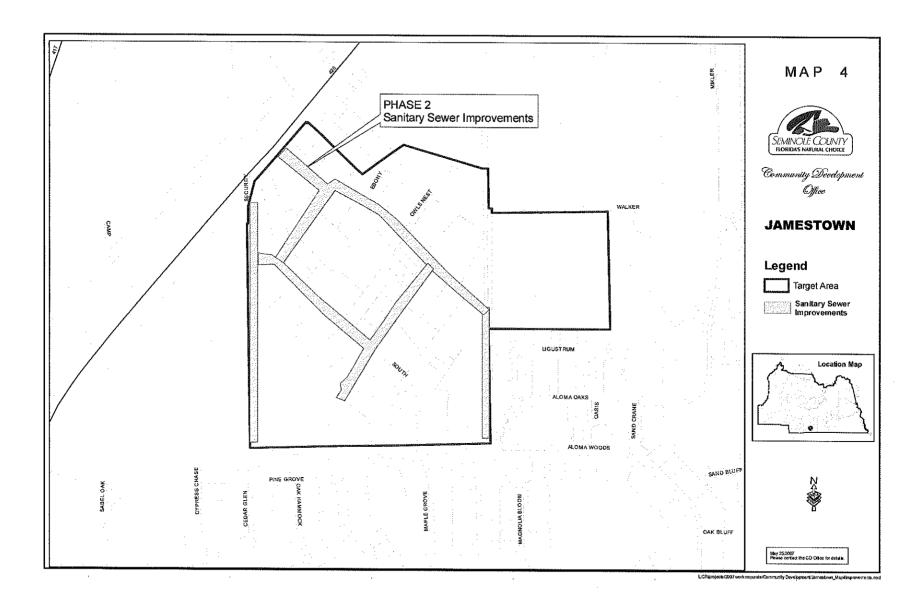
## Emergency Weather Radios for Senior Citizens - \$30,000

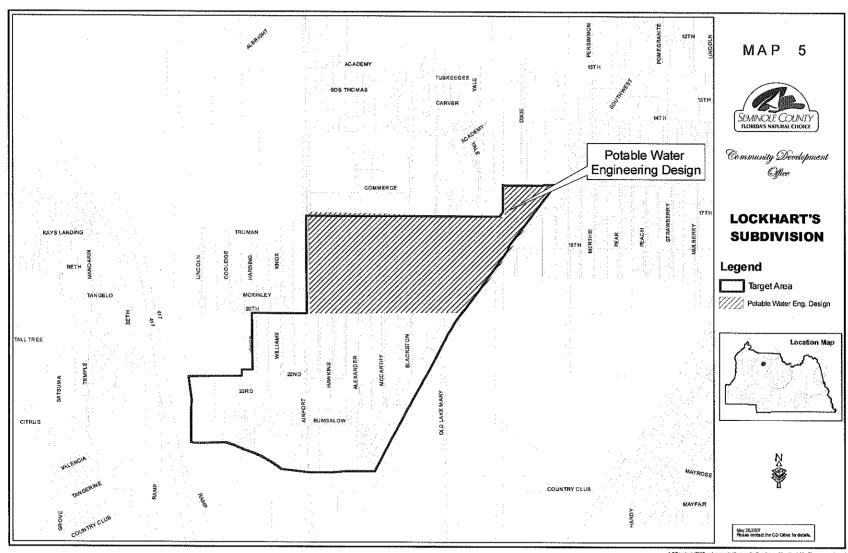
This service will be provided by the County's Public Safety Department, and will distribute approximately 1,200 emergency weather radios to senior citizen households (this is a presumed benefit activity) on a first-come, first-served basis. The initial distribution will be made to senior citizen households in the County's CDBG target areas. Other grant funding will be used to supplement this activity. The County has also received an additional \$7,500 in donated funds (\$6,000 from the Joseph Markoley Foundation and \$1,500 from Seminole HEART) to purchase an additional 300 radios for eligible households, and other funds are being sought.











LCR projects/2007 work requests/Consmunity Development/Looksert\_Map5improvements.or

#### Low and Moderate Income Benefit

All of the CDBG activities listed above benefit low and moderate income persons or households. The section below entitled, "Description of Assisted Geographic Areas" depicts the percentages of low and moderate income populations within each target area for area benefit activities. As a result, \$2,370,370, or 75.1% of Seminole County's 2007-2008 CDBG allocation (\$2,472,352), plus unobligated previous years' CDBG funding (an additional \$682,000; total: \$3,154,352), is dedicated to low and moderate income target areas. This translates to all of the non-Planning and Administration funding from the 2007-2008 CDBG allocation being dedicated to target areas. The Public Services activities will benefit exclusively low and moderate income households or persons.

#### **HOME Program**

#### Planning and Administration - \$112,500

A total of \$112,500 (10% of the grant allocation) is allocated for planning and administrative activities of the Community Development Office, which includes staff and operating expenses, and professional and consulting services for the implementation of projects and activities.

#### Affordable Housing Assistance Program - \$262,506

These funds will be made available to a local for-profit or nonprofit housing developer to produce affordable homeowner or rental housing to income eligible households.

#### CHDO Homeownership or Rental Housing - \$500,000

HOME funds are statutorily required to be awarded to a County-certified Community Housing Development Organization (CHDO). The funds will be granted to a CHDO that will provide affordable homeowner or rental opportunities to income eligible households. This represents over 44% of the 2007-2008 HOME allocation, exceeding the required 15%, as required by HOME regulations.

#### Tenant-Based Rental Assistance (TBRA) - \$250,000

The TBRA Program will continue to be funded to provide rental assistance to extremely low and very low income households. Assistance will continue to be targeted for the County's Self-Sufficiency Program, or for elderly or disabled households.

#### **ADDI Program**

#### Down Payment Assistance - \$22,172

As required by Federal regulation, this program assists first time homebuyers with down payment assistance. ADDI will be used in conjunction with State Housing Initiatives Partnership (SHIP) Program down payment assistance funds to assist in providing down payment assistance for lower income households.

#### **ESG Program**

#### Homelessness Prevention - \$31,875

The County's Community Assistance Division will continue to provide homeless prevention services for households under threat of eviction or foreclosure, to provide utility assistance to prevent the disruption of utilities, and/or for security deposit assistance for rental housing. The

statutory dollar-for-dollar match will be provided by in-kind services and costs from the County's Community Assistance Division.

#### Rescue Outreach Mission: Homeless Shelter Assistance - \$37,188

The Rescue Outreach Mission of Sanford will be funded for operating and maintenance expenses. The Mission provides emergency homeless shelter services and serves approximately 85,000 meals annually to homeless and extremely low income persons, and is expected to provide shelter for approximately 600 unduplicated persons during Program Year 2007-2008. The grant is matched on a dollar-for-dollar basis by various grants, financial donations, and professional services.

The Seminole County Victim's Rights Coalition (a/k/a SafeHouse of Seminole): Homeless Shelter Assistance - \$37.188

SafeHouse will be funded for operating and maintenance expenses. SafeHouse provides emergency homeless shelter services and provides shelter to approximately 280 unduplicated persons annually. The grant is matched on a dollar-for-dollar basis by various grants, financial donations, and professional services.

#### **Description of Assisted Geographic Areas**

The following funded activities are located in geographic areas of Seminole County which are characterized by predominantly lower income populations and predominantly minority populations, as indicated:

#### Anchor Road Stormwater Improvements

This stormwater drainage improvements project benefits the population of the County's East Altamonte CDBG target area, in which numerous CDBG-funded improvements have taken place since 1986. This target area is located in unincorporated Seminole County, is adjacent to the City of Altamonte Springs on the west and the City of Casselberry on the east, and is comprised of approximately 918 persons, according to the 2000 Census. The area is 57.5% low and moderate income, of which 45.1% of the corresponding Census Block Groups (CT 220.01, BG 1 and 2) is African-American. See Map 6 (page 15) for a map of this area.

#### Westside Recreation Facility Expansion

This Public Facilities and Improvements project benefits the population of the Goldsboro CDBG target area, located within the City of Sanford, in which numerous CDBG-funded improvements have taken place since 1986. This large target area is comprised of approximately 5,369 persons, according to the 2000 Census. This target area is 76.4% low and moderate income, of which 76.9% of the corresponding Census Tracts (CT 204.01 and 205) are African-American. See Map 7 (page 16) for a map of this area.

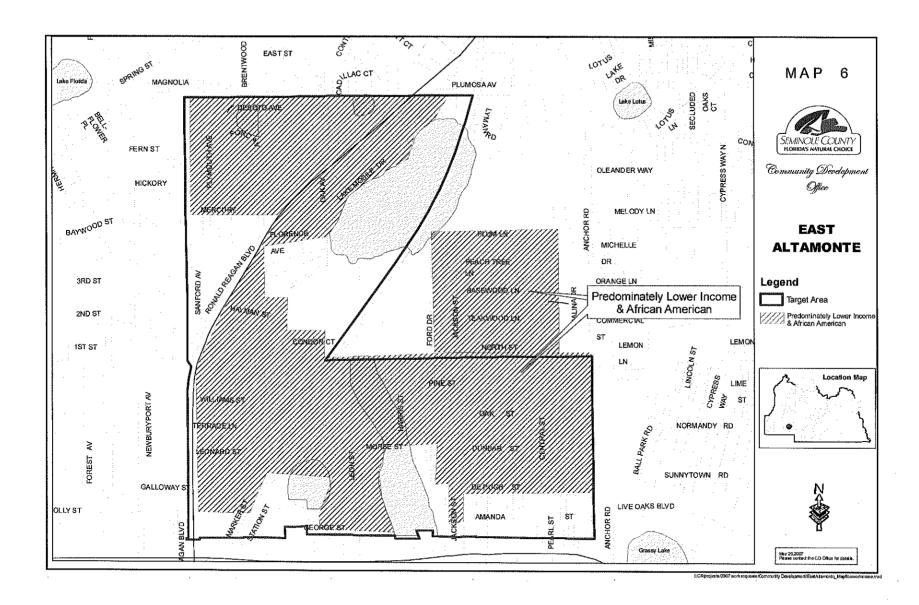
#### Jamestown Phase 2 Sanitary Sewer Installation

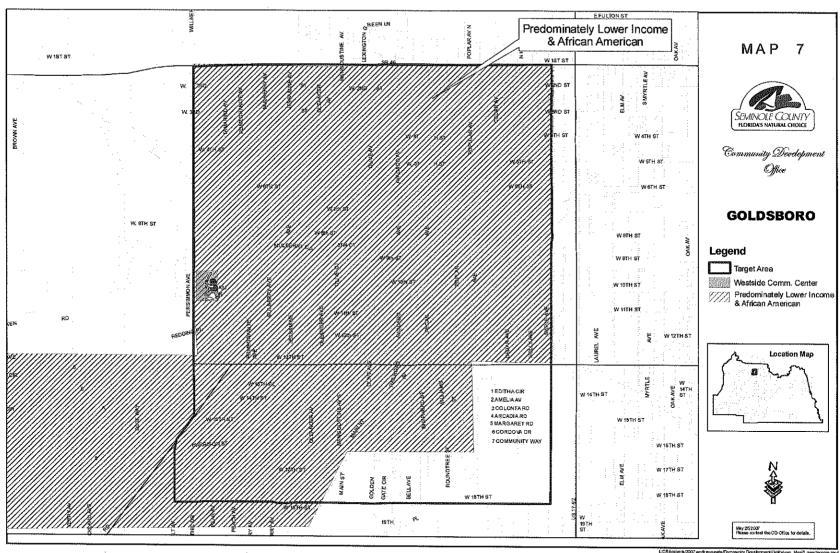
This sanitary sewer improvements project benefits the population of the County's Jamestown CDBG target area, in which several CDBG-funded improvements have taken place since 1986. This relatively small target area is located in unincorporated Seminole County, and is comprised of approximately 118 persons, according to a HUD-approved door-to-door survey conducted in 2005. Based upon a HUD-approved door-to-door survey performed in 2005, this target area is

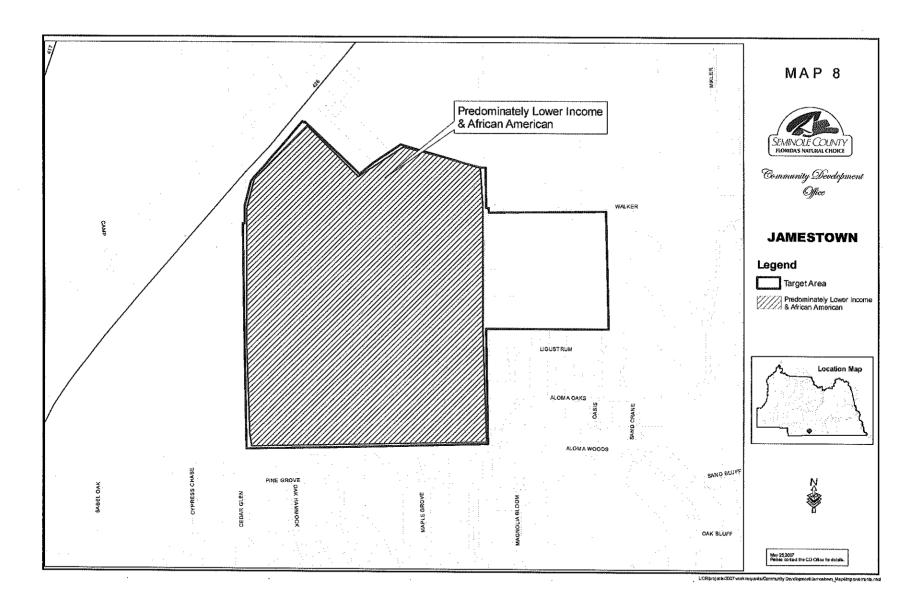
estimated to be 70.7% low and moderate income, and is almost exclusively African-American. See Map 8 (page 17) for a map of this area.

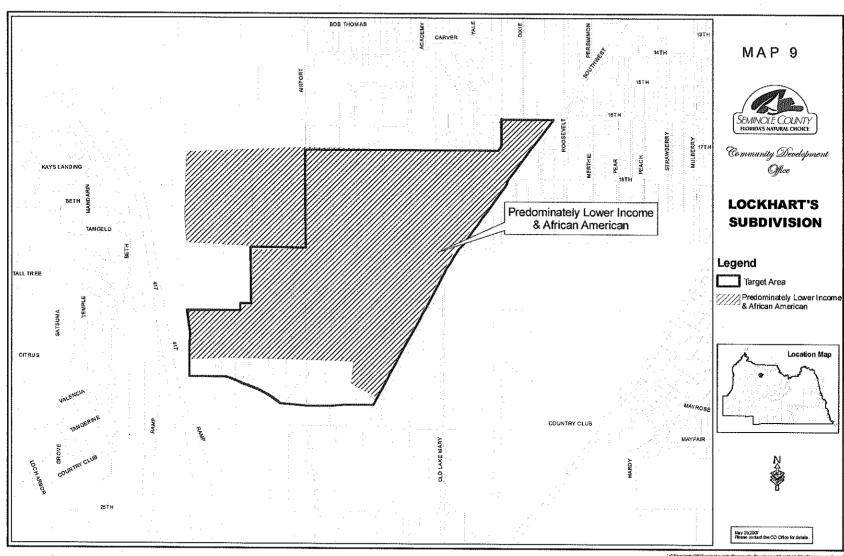
Lockhart's Subdivision Phase 1 Potable Water Installation, Engineering Design

This potable water improvements project benefits the population of the County's Lockhart's Subdivision CDBG target area, in which several CDBG-funded improvements have taken place since 1986. This service area is located in unincorporated Seminole County, abuts the Goldsboro target area of the City of Sanford, and is comprised of approximately 1,593 persons, according to the 2000 Census. This target area is 57.4% low and moderate income, of which 53.7% of the corresponding Census Tract (CT 204.02; not necessarily coincidental with the target area) is African-American. See Map 9 (page 18) for a map of this area.









#### **Basis for Allocating Investments**

The following activities are funded in existing low and moderate income target areas:

- Anchor Road Stormwater Improvements This activity is located in the East Altamonte target area in the southern portion of Seminole County. Several CDBG projects have been funded in East Altamonte since 1986, since the neighborhood lacked basic infrastructure prior to the County receiving CDBG funding. This activity will assist in the prevention of stormwater drainage problems experienced in the area, and will also provide a roadside sidewalk for residents to avoid walking on Anchor Road, a well-traveled roadway.
- Westside Recreation Facility Expansion This activity is located in the Goldsboro target area located within the City of Sanford in north central Seminole County. Several CDBG projects have been funded in Goldsboro since 1986, since the neighborhood lacked much basic infrastructure prior to the County receiving CDBG funding. This activity will assist in the upgrading and expansion of the Westside Facility, which is a large recreation facility to serve both children and adults within Goldsboro. Little other recreation is available in this area.
- Jamestown Phase 2 Sanitary Sewer Installation This activity is located in the Jamestown target area in the southeastern portion of Seminole County, just south of the City of Oviedo. Several CDBG projects have been funded in Jamestown since 1986, since the neighborhood lacked basic infrastructure prior to the County receiving CDBG funding. This activity will continue to provide (this activity is Phase 2 of the project) a sanitary sewer collection system for Jamestown to eliminate problems with septic systems.
- Lockhart's Subdivision Phase 1 Potable Water Installation, Engineering Design This activity is located in the Lockhart's Subdivision target area in the north-central portion of Seminole County, adjacent to the City of Sanford's Goldsboro target area. Several CDBG projects have been funded in Lockhart's Subdivision since 1986, since the neighborhood lacked basic infrastructure prior to the County receiving CDBG funding. This activity will begin (this activity is Phase 1 of a multi-year project) to provide centralized potable water main lines, supply lines, and hook-ups to incomeeligible residents in the area. Currently, the residents experience many well-water-related problems (staining and rapid corrosion of appliances and fixtures, health concerns, etc.). Also, since the area lacks a centralized sanitary sewer collection system, the entire Lockhart's Subdivision is characterized by the close proximity of many water wells to septic systems, most predating modern proximity restrictions.

The following activities are offered on a Countywide basis to income-eligible households, and are not limited to any specific geographic areas:

- CDBG Child Care Assistance
- CDBG Medical Assistance
- CDBG Emergency Weather Radios for Senior Citizens
- HOME Tenant-Based Rental Assistance (TBRA)
- ADDI Down Payment Assistance
- ESG Homelessness Prevention

The following activities provide funding to specific emergency shelters, both located within the City of Sanford, and both shelters assist persons from anywhere in the County:

- ESG Rescue Outreach Mission: Homeless Shelter Assistance
- ESG SafeHouse of Seminole: Homeless Shelter Assistance

The locations of the following activities are yet to be determined. A Notice of Funding Availability (NOFA) will be issued during the winter of Program Year 2007-2008 to offer the funds to local developers, including current and incipient Community Housing Development Organizations (CHDOs). In the proposal review process, the location of proposed developments/projects will be given major consideration in order to discourage the location of newly developed subsidized affordable housing in areas already predominated by subsidized housing and/or lower income populations.

- Affordable Housing Assistance Program
- CHDO Homeownership or Rental Housing

#### FAIR HOUSING/EQUAL OPPORTUNITY

Funded area benefit activities in the CDBG Program are as follows:

- Anchor Road Stormwater Improvements
- Sanford Westside Recreation Facility Expansion
- Jamestown Phase 2 Sanitary Sewer Installation
- Lockhart's Subdivision Phase 1 Potable Water Installation, Engineering Design

The populations of each of these areas are predominantly lower income and predominantly African-American. Maps 6 through 9 (pages 15 through 18) depict the geographical locations of these populations, and the following tables show the racial and low and moderate income populations in the corresponding Census Tracts (these data were obtained from the 2000 Census, Summary File 3). (Note that Census Tract and Block Group boundaries do not necessarily coincide precisely with target area boundaries.)

East Altam	East Altamonte – Anchor Road Stormwater Improvements (see Map 6, p. 15)								
					Total		,		
CT / BG	White	Black	Hispanic	Other.	Pop.	Low/Mod	L/M %	Disabled	
220.01 / 1	778	421	23	59	1,281	809	63.14	51	
220.01 / 2	208	498	18	32	756	401	53.03	82	
Total	986	919	41	91	2,037	1,210	59.4	133	

Goldsboro (City of Sanford) – Westside Recreation Facility Expansion (see Map 7, p. 16)								
CT/BG	White	Black	Hispanic	Other	Total Pop.	Low/Mod	L/M %	Disabled
204.01 / 1	126	841	34	0	1,001	616	61.54	103
204.01 / 2	247	509	34	8	798	627	78.62	86
205 / 1	273	433	25	32	763	588	77.09	85
205/2	630	1,193	65	23	1,911	1,480	77.45	243
205 / 3	4	281	10	12	297	215	72.34	35
205 / 4	33	870	25	0	928	799	86.11	123
Total	1,313	4,127	193	75	5,369	4,325	80.56	675

Jamestown – Phase 2 Sanitary Sewer Improvements (see Map 8, p. 17)								
					Total			
CT / BG	White	Black	Hispanic	Other	Pop.	Low/Mod	L/M %	Disabled
213.08/2	0	130	0	0	130	101	77.69	16
Total	0	130	0	0	130	101	77.69	16

This data was obtained via a door-to-door survey performed by Community Development Office staff, and approved by HUD CPD staff in 2005. This data reflects the responses to the survey.

Lockhart's Subdivision - Phase 1 Potable Water Improvements (see Map 9, p. 18)								
		,			Total			
CT/BG	White	Black	Hispanic	Other	Pop.	Low/Mod	L/M %	Disabled
204.02 / 1	0	339	0	. 0	339	239	70.39	270
204.02 / 2	1,192	530	9	17	1,748	921	52.69	-423
204.02 / 3	0	569	6	15	590	590	100.00	399
Total	1,192	1,438	15	32	2,677	1,750	65.37	1,092

#### Addressing Obstacles to Meeting Underserved Needs

Seminole County will continue to fund the following programs to address obstacles in meeting underserved (and otherwise unmet) needs:

- Medical Assistance This activity provides one-time assistance for lower income
  persons and households with no or little health insurance, and with little or no
  resources to meet health-related costs. This activity includes dental, medical,
  eyeglass, and prescription assistance, and is funded by the CDBG Program and the
  Board of County Commissioners' General Fund.
- Child Care Assistance This activity provides long-term funding for lower income households (usually single parent households) wishing to establish self-sufficiency in gaining employment and/or education. This activity is funded by the CDBG Program and the Board of County Commissioners' General Fund.
- Homelessness Prevention This activity provides one-time assistance to low and moderate income households facing eviction or foreclosure, and assists in the payment of rent, mortgage, or utilities. This activity, intended to prevent homelessness in lower income households, is funded by the CDBG Program, the Federal/State Community Services Block Grant (CSBG) Program, the State

Resources Alliance's utility assistance program, the Emergency Food and Shelter Program, the County's Good Neighbor Program, and the Board of County Commissioners' General Fund.

- *Indigent Care* This activity funds emergency hospital care for lower income persons and households with no health insurance, and is funded by the Board of County Commissioners' General Fund.
- Burial/Cremation This activity funds burials or cremations for households that cannot afford such services, or for indigent individuals. This activity is funded by the Board of County Commissioners' General Fund.

#### **Process Management**

The Seminole County Community Development Office is the primary agency for all projects and activities funded under the 2007-2008 One-Year Action Plan. The Community Development Office is overseen by the Community Assistance Division Manager who, in turn, is overseen by the Community Services Department Director. Both of these staff positions are located within the same office and constant communication is maintained. Also, regular contact is maintained with the County Manager's Office and the Board of County Commissioners, especially when official action by the latter is required.

When municipal entities are funded for activities located within their jurisdictions, such as the City of Sanford and the City of Casselberry (see projects earmarked for those cities in General Information above), direct oversight and project management is given to those municipalities. However, in such situations, staff from the County's Community Development Office is assigned to be project managers over such funded activities. Community Development Office Project Managers maintain close relationships with city staff and contractors, are involved in major decisions with the activities, assist city staff in project management, and ensure, through project management monitoring, that appropriate CDBG rules and regulations are followed and files are complete.

#### Citizen Participation

#### Citizen Participation Process

The Citizen Participation process for the 2007-2008 One-Year Action Plan began when a Notice of Funding Availability (NOFA) was published in the Orlando Sentinel (Seminole section) on January 7, 2007 (a copy of the advertisement is enclosed as Exhibit A). This NOFA solicited the submission of funding proposals under the CDBG and ESG Programs (HOME funding will be offered with a 2007-2008 Program Year NOFA). The NOFA stated the approximate amount of funding anticipated, the Specific Objectives from the 2005-2009 Consolidated Plan, and the due date of February 28, 2007 for the submittal of all funding proposals. The NOFA was also advertised on the County's web site, and a notice was advertised on the County's local television channel (SGTV), with contact information. Although it was noted in the advertisement that Seminole County would directly implement some of the activities expected to be funded, any organization was invited to apply for funding for any activities within the defined Specific Objectives.

A Public Hearing was scheduled and advertised for April 3, 2007, at which Community Development Office staff entertained public comment and input for the County's Housing and

Community Development Needs for the 2007-2008 Program Year (for inclusion within this Action Plan). The Public Hearing was advertised in the Orlando Sentinel (Seminole section) on March 25, 2007 (a copy of the advertisement is enclosed as Exhibit B), on SGTV, and on the County's web site.

On May 22, 2007, at a regular public meeting, the Board of County Commissioners authorized Community Development Office staff to advertise the list of activities recommended for funding for Program Year 2007-2008. The display advertisement was published in the Orlando Sentinel (Seminole section) on May 27, 2007 (a copy of the advertisement is enclosed as Exhibit C). The advertisement established the required 30-day public comment period, ending June 27, 2007. Comments received are noted below. The list of recommended activities and the draft Action Plan was also posted on the County's web site for increased public information and awareness. Also, copies of the draft Action Plan were made available in all five County library branches for public review.

Finally, the 2007-2008 One-Year Action Plan was approved by the Board of County Commissioners on July 24, 2007, authorizing the Community Development Office to submit it to HUD by the August 15, 2007 deadline. All Board of County Commissioners meetings are advertised on SGTV, as well as the County's web site. The meetings are also available for live viewing on both venues.

#### **Summary of Citizen Comments**

A summary of citizen comments is as follows:

- At the April 3, 2007 Public Hearing, one comment was received regarding the need for potable water and sanitary sewer utilities in Lockhart's Subdivision, which currently has neither utility.
- One comment was received on May 8, 2007 from a resident of Lockhart's Subdivision, requesting that potable water and sanitary sewer utilities be installed in that neighborhood.
- One comment was received during the 30-day comment period (May 27 through June 27, 2007) to request potable water utilities for Lockhart's Subdivision.

#### **Efforts to Broaden Public Participation**

In summary of the County's efforts to broaden public participation in the development of the Action Plan, the following efforts were taken:

- Extensive use was made of the County's web site to solicit funding proposals, advertise the Public Hearing and relevant Board of County Commissioners meetings, and to invite public comment on the development of the Action Plan via the Public Hearing and the 30-day public comment period prior to submittal of the Action Plan to HUD. The notices were published on the County's home web page with links to specific and detailed information.
- Increased use was made of SGTV to solicit funding proposals, advertise the Public Hearing and relevant Board of County Commissioners meetings, and to invite public comment in the development of the Action Plan via the Public Hearing and the 30-day public comment period prior to submittal of the Action Plan to HUD.

• On all public notices, a telephone number is given for persons with disabilities to arrange for accommodation.

#### Institutional Structure

During the development of the 2007-2008 One-Year Action Plan, specific and directed coordination was made with the two local Public Housing Authorities (the Housing Authority of the City of Sanford and the Seminole County Housing Authority) to discover their needs. Specific attention will be given to deteriorating housing and/or infrastructure. Also, Community Development Office staff will follow up on the Seminole County Housing Authority's intent to construct mixed income affordable rental housing units on Authority-owned land at their campus, and may consider using HOME and/or SHIP funding to fund a portion of the soft costs, construction, and/or infrastructure.

Also, the Community Development Office will contact the Housing Authority of the City of Sanford to discover their needs for a possible partnership in the proposed redevelopment of Lake Monroe Terrace, a 100-unit public housing complex in Sanford.

In the latter two situations, consideration will be given to using CDBG and/or SHIP for site development and/or housing development via a NOFA.

Coordination will be made with the Rescue Outreach Mission of Sanford to explore the possibility of redeveloping Mission-owned property for a Single Room Occupancy (SRO) facility. Initial discussions with the Mission indicate potential plans to provide transitional SRO housing for homeless persons, coupled with Shelter Plus Care TRA or HOME TBRA activities. HOME funding could be used to rehabilitate the existing property for the development of transitional rental housing units.

As now required by Florida Statutes, the County will continue to inventory County-owned developable land for possible conveyance to Habitat for Humanity of Seminole County, or other nonprofit affordable housing developers, when appropriate. Suitable land may also be sought from local municipalities, if available.

Continued technical assistance and close monitoring will be maintained with the Center for Affordable Housing to ensure increased and sufficient capacity to administer and implement the HOME TBRA Program. Much progress has been made by the Center within the past fourteen months. Continued monitoring is warranted, since the Center has no previous experience in administering TBRA and since TBRA, by its very nature, is a HUD-recognized high risk activity.

Also during the Action Plan proposal solicitation process, coordination will continue and be stepped up to consider close partnership development and possible funding to participate in the County's Subdivision Rehabilitation Program. This program is budgeted with County General Funds, and is administered and implemented by the County's Public Works Department, Engineering Division, and works to rehabilitate and/or upgrade deteriorating infrastructure (roadways, sanitary sewer systems, potable water systems, stormwater drainage systems, etc.)

where existing systems are substandard. CDBG funding will be limited to predominantly lower income subdivisions and neighborhoods.

The Community Development Office will continue to work with the Homeless Services Network of Central Florida to expand the Continuum of Care network. Using Shelter Plus Care and HOME funding for rental transitional housing, the separate parties will continue to coordinate and work together to expand the existing transitional housing infrastructure to include better homeless shelter involvement in locating and managing clients, and in keeping them housed. More thorough consideration will also be given to developing and establishing self-sufficiency in clients who are able to be gainfully employed, and in reducing alcohol and drug dependency.

The affordable housing development/provision/support community will be canvassed to ascertain any interest in reviving the County's local housing partnership roundtable meetings. These roundtable meetings provide valuable networking, idea-sharing, partnering, development, and funding opportunities for local nonprofits, and can be expanded to include for-profit housing agencies. This can provide agencies with little or no housing experience an opportunity to gain capacity and experience. Coordination will also be made with the Orlando roundtable meetings, to explore the possibility of assessing and meeting regional housing deficiencies and needs.

As part of the County's Community Assistance Division, the Community Development Office coordinates and works closely with other Division staff to supplement funding for public services. CDBG funding will be used, as in the past several years, to fund Medical and Child Care Assistance for low and moderate income persons and households, and ESG funding will continue to be used to prevent homelessness for income-eligible households. The Board of County Commissioners also allocates General Funds and Federal/State Community Services Block Grant (CSBG) funding for these activities, as well as for utility bill assistance, rental assistance (to supplement HOME TBRA and Shelter Plus Care TRA), indigent burial assistance, and information referral for other services.

As mentioned above, CSBG funding is used to "fill the gap" in the need for rental assistance for very low income households. Assistance is provided from several months to one year, and is used to assist households aiming at self-sufficiency.

Beginning the planning process for the 2007-2008 One-Year Action Plan, closer coordination is being used to provide funding for public services agencies from a combination of both CDBG Public Service funding (15% maximum) and the County's Community Service Agency (CSA) Partnership Program, which is funded (approximately \$1.2 million annually) by the County's General Fund. Community Assistance Division staff is working closely together to reconfigure the funding process to:

- Prevent "double-dipping" by agencies from both CDBG Public Services funding and the Community Service Agency (CSA) Partnership Program;
- Assist new (one- to three year-old) nonprofit agencies in capacity building and in securing start-up funding for beneficial and non-duplicated services;
- Ensure better leveraging for either program, based upon the purpose and guidelines of each;
- Continue funding critical and essential services; and

• Provide limited funding for, and phase out nonprofits providing non-critical and non-essential services, and promote self-sufficiency among long-established nonprofits.

As a new activity, and in light of recent deadly storms in Central Florida, in Program Year 2007-2008, the Community Development Office will work with the County's Public Safety Department to fund emergency weather radios exclusively for senior citizen households. The Public Safety Department will be used to distribute the radios (a presumed benefit activity under the CDBG low/mod National Objective).

#### Monitoring

Most project and activity monitoring is scheduled to take place from January to September of each year, since the end of the year is reserved almost exclusively to develop the Consolidated Annual Performance and Evaluation Report (CAPER) by monitoring staff. The Monitoring Plan will be developed by the end of December 2007 to schedule, describe, and plan for monitoring to take place during Program Year 2007-2008. Annual Monitoring Plans are kept on file at the Community Development Office for review.

Beginning in Program Year 2006-2007, project management duties were greatly expanded to include more staff members in the Community Development Office for the delivery of its CDBG activities. Staff previously devoted to CDBG project management is currently working to build capacity in newly-assigned staff to help train them in CDBG project management. Training is done both on a one-on-one basis when transitioning projects to new staff, and on a group basis during Community Development Office staff meetings. Staff will also attend HUD-sponsored training seminars and workshops for project management and programmatic training.

For the past several years when subrecipients, contractors, CHDOs, and other agencies are funded for CDBG, HOME, and/or ESG activities, respective project managers schedule and conduct "kick-off" meetings with those agencies. These meetings are meant to familiarize agency staff with corresponding program regulations, rules, and other requirements (labor standards, auditing, acquisition/relocation, etc.), and with subrecipient contractual requirements. The kick-off meetings are scheduled to precede any activity funded under the respective subrecipient funding agreement.

On construction activities, whether housing or public facilities, pre-construction conferences are always held to familiarize appropriate personnel with the Federal requirements on such activities. Discussion items include, but are not limited to, Federal Labor Standards Provisions (including Davis-Bacon wages and corresponding points of compliance), certified payroll reports, project time frames, and labor interviews.

Project managers typically monitor their own projects and the corresponding subrecipients and funded agencies, including file management and program compliance. Currently, several new staff members are being trained in the monitoring process.

One staff member holds the responsibility to monitor and track payroll reports for construction projects. The project manager of each project and/or activity will conduct labor interviews, and

submit them to that staff person. The staff person will then ensure that appropriate wages were paid and hours reported before the corresponding invoice to the contractor is paid.

In-house monitoring is conducted on a continual basis, and training for staff unfamiliar to the process takes place on an on-going basis. Staff is trained on file management and program compliance, with experienced staff providing necessary consultation and guidance. Timeliness of expenditures is also closely tracked by Community Development Office staff, and adjustments in staff assignments and project management priorities are made on occasion to meet the applicable requirements.

Since the TBRA Program can be difficult to administer, implement, and manage, especially with agencies new to the program, Community Development Office staff is particularly sensitive to the need to monitor subrecipient agencies frequently and extensively. Among other things, files are monitored for completeness, income certifications are checked for accuracy, units are inspected on a random basis to check for minimum Housing Quality Standards (HQS) compliance, and the overall program of each subrecipient is tested and analyzed for regulatory compliance, efficiency, and effectiveness. TBRA Program monitoring is currently scheduled twice a year for both agencies (two agencies are currently administering and implementing TBRA for Seminole County).

CHDO monitoring is performed only on CHDOs with open contracts; however, when a previously unfunded CHDO is anticipated to receive HOME set-aside funding, monitoring takes place before funding is awarded to ensure CHDO certification and capacity to carry out the funded activity. Since an organization's board structure can change with little or no notice (even after CHDO certification), and since the low income representation requirement is often misunderstood, an updated board roster is requested to check compliance with board structure requirements. Capacity is also assessed, and forms are provided to the CHDO to ease and standardize the processing of HOME reports and payments, and to ensure proper file management.

Long-term rental monitoring is performed on an annual basis to ensure compliance with affordability periods imposed upon HOME and SHIP funded rental units. A computerized spreadsheet is maintained in the Community Development Office to track when affordability periods expire, and to track respective contract rents and utility allowances, and to ensure that they do not exceed rent limits established by HUD and by the Florida Housing Finance Corporation (on SHIP-funded units). Owners are notified when the affordability period expires. The current monitoring practice is to monitor 50% of all affordable units on an annual basis, thus monitoring every unit at least every two years. Monitored elements include:

- income compliance,
- rent limit compliance,
- comparison of household size to unit size,
- compliance with sets-aside for very low income-dedicated units (HOME Project Rule), and
- conducting HQS inspections on all monitored units.

Before any subrecipients are funded with CDBG, HOME, or ESG Program funds, they are comprehensively analyzed as to financial and compliance capacity. Any subrecipients not demonstrating capacity are provided with technical assistance before providing funding to build capacity. Any subrecipients who receive funds, but are not performing well, are also provided with technical assistance to rectify any shortcomings, as well as to build compliance capacity.

#### Lead-Based Paint

The County, in funding and subsidizing affordable housing development, will encourage the development of new affordable units, as opposed to rehabilitating pre-1978 units, both for renters and homebuyers, in order to increase the inventory of lead-free housing units. However, since the County also accepts and occasionally funds proposals to renovate existing housing units (sometimes built prior to 1978), all housing units built prior to 1978 will be comprehensively tested for lead-based paint. If such units contain lead-based paint and are approved for funding, then they will be dealt with by encapsulating, abating, or clearing the lead-based paint. Housing units with chipped or peeling lead-based paint will be avoided to the extent feasible and possible, due to the anticipated expense, and owners of such units will be encouraged to eliminate any hazards. In all situations, the County will comply with Federal regulations (24 CFR 35) in dealing with lead-based paint in residential properties.

#### HOUSING

#### Specific Housing Objectives

The Housing Objectives contained in the County's 2005-2009 Consolidated Plan are as follows:

- Provide direct down payment/closing cost assistance to 400 low and moderate income first homebuyers.
- Preserve the existing housing stock by funding the acquisition and rehabilitation of 100 existing units for new lower income owner households.
- Provide tenant-based rental assistance to 100 households that participate in a "Welfare-to-Wages" program or attend job skills training programs for up to two years.
- Acquire property and construct 50 units of owner occupied housing (on an infill basis) in select target area neighborhoods.
- Acquire and/or rehabilitate 50 units in small rental complexes throughout the County for affordable rental housing.
- Build 200 new mixed-income rental units in conjunction with private sector rental housing (LIHTC) providers.
- Provide credit counseling and homeownership training assistance to 500 perspective low income homebuyers.

Realistic (yet aggressive) one-year objectives for the 2007-2008 Action Plan are as follows:

• Provide down payment/closing cost assistance to 50 lower income homebuyers. This will be provided via the HOME/ADDI and SHIP Programs, and supplemental funding will be used from the State's Bond Program, when possible, for additional down payment subsidies. This provides for a potential combined down payment subsidy of up to \$150,000 (up to \$130,000 from the County for a very low income household from SHIP; up to \$10,000 from the State Bond Program [for essential]

services workers] and up to \$10,000 from the ADDI Program) for a single eligible household. ADDI down payment assistance is used to reduce a homebuyer's monthly mortgage payment to a comfortably affordable level to allow for contingencies in the household's budget, but not enough to over-subsidize. Less households than in previous years are expected to be assisted during Program Year 2007-2008 due to greatly increased subsidies with no major increase in allocation levels. Also, existing housing sales prices, which have greatly escalated from 2001 through 2005, drastically lowers the number of eligible housing units for eligible home buyers.

- Preserve the existing housing stock by funding the acquisition and/or rehabilitation of five existing units for lower income owner households. This is funded under the SHIP Program, and units will be provided to very low and low income households. Up to \$60,000 in assistance will be provided to lower income households for owner occupied housing rehabilitation.
- Provide HOME Tenant-Based Rental Assistance (TBRA) to 60 households. Two agencies (the Seminole County Housing Authority and the Center for Affordable Housing) are currently funded to administer and implement the TBRA Program, and Subrecipient Agreements with both extend into Program Year 2007-2008.
- Acquire and construct five (5) units of owner occupied housing (on an infill basis) in select target area neighborhoods. SHIP funding will be used to continue to fund new construction and reconstruction programs during Program Year 2007-2008. This will also assist in rejuvenating older neighborhoods.
- Acquire and/or rehabilitate 15 rental units for affordable rental housing for lower income households. HOME and/or SHIP funds will be used for this activity. The availability of funds will be made known by a widely-published NOFA.
- Build ten new rental units for lower income households. HOME and/or SHIP funding will be used to subsidize the construction of new affordable housing units. Funded agencies will be encouraged (via the afore-mentioned NOFA) to build units for very low and extremely low income households.
- Provide homeownership counseling and training to 112 perspective lower income homebuyers. This is an ongoing program funded under the SHIP Program, and is mandatory for all households receiving down payment assistance through the Community Development Office. Typically, only approximately half of those households receiving homeownership counseling actually follow through with the purchase of a housing unit. Also, approximately 112 households are estimated to receive homeownership counseling along with foreclosure assistance funding.

#### Public Housing Needs

Both Public Housing Authorities in the County (the Seminole County Housing Authority and the Housing Authority of the City of Sanford) have both public housing units and Section 8 vouchers. The Seminole County Housing Authority also administers and implements TBRA vouchers for the Board of County Commissioners.

As required, both housing authorities have at least one public housing resident on their own Boards of Commissioners. The Seminole County Housing Authority also has an advisory board made up of public housing residents, which meets quarterly to help in their strategic planning and in the development of their Annual Plan. The Sanford Housing Authority has a resident

advisory board that meets twice annually to advise on their Annual Plan, and they meet occasionally to advise their Board of Directors on the usage of their Capital Fund.

Begun in the 2006-2007 Program Year, and continuing through the 2007-2008 Program Year, focused efforts will be made to market the County's SHIP and ADDI funded down payment assistance program to public housing residents, Section 8 voucher holders, and TBRA voucher holders at both housing authorities. Also, during the annual NOFA to offer HOME funding (and SHIP funding, if available) to local housing providers, both housing authorities will be given special notice of the availability of funding.

As of September 21, 2006 the Sanford Housing Authority is no longer a HUD-designated "Troubled" agency. Its annual score has increased, and its designation is now "Substandard Physical" due to the physical condition of some of its public housing units (all other factors were rated highly).

# Barriers to Affordable Housing

It is understood that some households, particularly those with incomes less than 30% of area median income, plus many with incomes up to 50% of the area median income, cannot afford to purchase housing without large down payment subsidies, usually in the form of deferred payment loans or grants. It is also understood that, even with large purchase assistance subsidies, many households cannot afford to maintain ownership housing due to the need for continued home maintenance, unexpected expenses, and contingencies. It is for these households that subsidized rental units or rental assistance is likely a better option.

During Program Year 2006-2007, more emphasis was placed on developing new affordable rental units for senior citizen households. Construction is currently underway to develop seven such units in the Goldsboro low/mod target area in the City of Sanford. The units are being developed by the Center for Affordable Housing with a grant of \$823,712 in Seminole County's HOME CHDO set-aside funds and are expected to be completed by March 2008.

Additional funding totaling \$1,857,253 in 2005-2006 and 2006-2007 HOME and 2005-2006 SHIP funding (\$600,000 total in SHIP funding was included) was offered in a local Countywide Notice of Funding Availability (NOFA) on January 14, 2007. In this NOFA, specific emphasis was given to extremely low income households, especially small and large families, elderly households and households with persons with disabilities. Funded projects from this NOFA are as follows:

Project	Funded Amount	Program	Description
			Fifteen (15) new town homes in Sanford
			for very low and low income households
		•	(home ownership), developed by the
			Center for Affordable Housing. Another
Fifteen (15) town			\$1,899,100 in private mortgage will
homes	\$1,155,000	HOME	leverage this project.
			One (1) existing single family unit
			acquired, rehabilitated, and rented to a
			homeless household, developed by the
			Center for Affordable Housing.
			Approximately \$300,000 in Supportive
			Housing Program funds will leverage this
Transitional housing	\$102,253	HOME	project.
			Five (5) new single family homes in
			Sanford for extremely low and very low
			income households (home ownership),
Tayler Todd Clark			developed by Habitat for Humanity in
Village	\$600,000	SHIP	Seminole County.

All future NOFAs, including any let during the 2007-2008 Program Year, will contain similar emphases, as well as bonus criteria for locating subsidized housing in areas not characterized by affordable housing or low and moderate income populations.

A joint partnership was begun in December 2004 with Habitat for Humanity of Seminole County, Inc. Under this partnership (which also involves the building and construction educational programs of Seminole Community College), the County agreed to provide developable lots from its inventory of County-owned land, when available, along with SHIP Program funding to provide for elements of new construction that normally cannot be met by volunteer labor (foundation work, electrical and plumbing subcontracting, etc.). Discussions have been maintained with Habitat to explore the possibility of further partnerships, and these will be continued in Program Year 2007-2008.

During Program Year 2006-2007, the Community Development Office, in its 2007-2010 Local Housing Assistance Plan, obtained approval from the Board of County Commissioners to increase both the subsidy levels for very low and low income households, and the maximum sales price for assisted units under the SHIP Down Payment Assistance Program. To compensate for the extremely high escalation in housing prices since 2001, and to continue to provide affordable homeownership for very low and low income households, the following changes were made to the program on April 24, 2007:

	Former Level	New Level
Very Low Income Down Payment Subsidy	\$40,000	\$130,000
Low Income Down Payment Subsidy	\$20,000	\$90,000
Moderate Income Down Payment Subsidy	N.A.	\$20,000
Maximum Allowable Sales Price	\$160,000	\$293,921.10*

<sup>\*</sup> The maximum allowable sales price for Seminole County is established at 90% of the median sales price for the Orlando Metropolitan Statistical Area (MSA), as established by the U.S. Treasury, and may change from time to time.

ADDI funds are used to supplement SHIP Down Payment Assistance funding on income eligible households who need additional funding to qualify for assistance.

Coordination and cooperation with the Continuum of Care network will be maintained and increased to better meet the housing and supportive services needs of the homeless and marginally homeless population of Seminole County. Although off to a slow start, agency and client participation in the County's Shelter Plus Care Program has begun to escalate. Much progress in obligating funds was made in Program Year 2006-2007, and Community Development Office staff will work to obligate any remaining Shelter Plus Care funding during Program Year 2007-2008.

The ability to secure housing at a cost that is not a burden for low and moderate income households has become a challenge for many working households throughout the State, including Seminole County. Consequently, on June 13, 2006 the Board of County Commissioners directed Planning Division staff to assemble a Workforce Housing Task Force. The goal of this Task Force was to bring together a group of housing stakeholders, providers, and experts to discuss and identify programs and initiatives geared at the provision of workforce (i.e., essential worker, or those with incomes not exceeding 140% of the area median income) housing in Seminole County.

Workforce Housing Task Force members carefully reviewed a full complement of tools in use in other jurisdictions, and narrowed the field of available tools to a list of recommendations that they feel would work well in Seminole County. The following tools were recommended to the Board of County Commissioners by the Workforce Housing Task Force:

#### Endorsement of on-going programs:

- 1. Housing Support in Activity Zones Commuter Rail and U.S. Highway 17-92 Community Redevelopment Area (CRA) Support Workforce Housing at Commuter Rail Station Stops and along the US 17-92 CRA corridor.
- 2. Mixed Residential Development and Mixed Use Development Create mixed residential zoning standards that allow a full range of housing types to be developed by right, including locating residential dwelling units in commercial districts (e.g., above-store flats).
- 3. Shared Equity Down Payment Assistance Program Endorse the creation of a down payment assistance program as part of the County's Local Housing Assistance Plan, for moderate income households, utilizing a shared equity arrangement.
- 4. Employer-Assisted Housing Continue efforts to engage major employers with regard to providing housing assistance for their eligible employees.

5. Density Bonuses - Examine and adjust the County's current density bonus program with a focus on creating a more desirable density bonus program that will have appeal to the development community.

# Revisions to Existing Programs:

- 1. Accessory Dwelling Units Revise the existing Land Development Code to encourage or further permit accessory dwelling units (e.g., above-garage apartments or "mother-in-law" units) in residential zoning districts.
- 2. Impact Fee Programs Consider expanding the current impact fee refund program to workforce households, along with a corresponding increase in the budget (funded from the General Fund).
- 3. State Legislative Priorities Identify the full funding of the William E. Sadowski Affordable Housing Act as a State Legislative Priority for Seminole County.

# Recommended New Programs:

- 1. County Housing Program Manager (Ombudsman) A newly designated position that would serve various functions towards increasing the supply of workforce housing in Seminole County including marketing, education, advocacy, and technical roles.
- 2. Nonresidential (Commercial) Intensity Bonus in Exchange for Workforce Units (Incentive Program) Create an incentive program where an additional commercial intensity bonus could be granted if Workforce Housing is provided.
- 3. Public-Private Partnerships Further examine and pursue how public-private partnerships can be formed in Seminole County with the purpose of developing workforce housing.
- 4. Linkage Fee Program Consider a linkage fee program where new commercial space contributes a fee towards provision of workforce housing.

#### HOME/ADDI

# Other Forms of Investment Not Described in 24 CFR 92.205(b)

No other forms of investment other than described in 24 CFR 205(b) will be made with HOME or ADDI Program funds. All assistance will be made in the form of either deferred payment loans (e.g., "forgivable" loans with ADDI down payment assistance) or outright grants (e.g., to a CHDO to develop new affordable rental units). In any situation, an appropriate affordability period will be imposed, depending upon the per-unit subsidy, and protected by a mortgage deed, promissory note, and HOME/ADDI written agreement or, in the case of rental units, a binding restrictive use covenant.

#### **ADDI Affordability Period Guidelines**

Up to \$10,000 in ADDI funds will be used to assist very low and low income households. A five-year affordability period will be imposed upon each assisted unit, and the affordability period will be protected by an ADDI mortgage deed, a promissory note, and a HOME/ADDI written agreement between the homeowner and the Board of County Commissioners. During the affordability period, upon resale, refinancing, or any cessation of principal occupancy by the home owner, Seminole County will require recapture of the full amount of ADDI assistance.

# Refinancing Existing Multi-family Housing Debt

HOME Program funds will not be used to refinance existing debt for any multi-family housing units being rehabilitated with HOME funds.

# **Affirmative Marketing Policies and Procedures**

See Exhibit D for the Affirmative Marketing Policies and Procedures.

#### **Minority Outreach Program**

See Exhibit E for minority outreach policies.

#### Use of ADDI Funds

ADDI funds will be used only to fund down payment assistance for very low and low income households. ADDI funds will be used to supplement the SHIP Program Down Payment Assistance Program when additional funding is needed to qualify a home buyer for home purchase or to lower a home buyer's "front end" ratio to a reasonable level (e.g., to provide an income buffer for budget contingencies, etc.).

#### **ADDI Investment Protection**

The recapture method will be used with all ADDI-assisted home purchases. Since no ADDI recipient receives more than \$10,000 in assistance, a maximum affordability period of five years will be assessed on each unit. The entire amount of ADDI assistance will be recaptured if the unit is resold during the affordability period.

#### ADDI Outreach

ADDI Program assistance will be specifically marketed to households assisted by both the Seminole County Housing Authority and the Housing Authority of the City of Sanford, including TBRA and Section 8 recipients, and public housing residents. Also, marketing outreach will be made to households assisted through the Center for Affordable Housing and Housing and Neighborhood Development Services (HANDS) of Central Florida, both agencies having received funding from Seminole County for TBRA or other subsidized rental housing units.

Marketing will be accomplished by mailing flyers to each recipient/resident during the 2007-2008 Program Year. Upon request, an application for SHIP and ADDI down payment assistance will be mailed to any household.

#### **HOME Match**

The required HOME match is met by the County's SHIP allocation. The Purchase Assistance Program under SHIP is a HOME look-alike program that more than provides the necessary match. The HOME Match Log is included in the Consolidated Annual Performance and Appraisal Report (CAPER), submitted to HUD each December.

# Gaining and Maintaining Homeownership

The following three activities/strategies are used to assist lower income households in gaining or maintaining homeownership in Seminole County:

• Homeownership counseling is provided to all households approved for SHIP or ADDI down payment assistance. Counseling is provided pre- and post-purchase,

with specific focus on household budgeting, home maintenance, and foreclosure prevention.

- A Foreclosure Prevention Program is funded annually under the SHIP Program to assist very low and low income households when facing foreclosure. Up to \$5,000 is provided to assist with mortgage arrears and to prevent foreclosure.
- The ESG-funded Homelessness Prevention activity is available for very low and low income households when threatened by foreclosure.

#### **Tenant-Based Rental Assistance**

In 2004 (data provided by HUD), of the 5,467 extremely low income renter households, 78% had housing problems, and 68% paid over 50% of their income for housing, which is considered severely cost-burdened. Among very low income renters, a HUD survey found that approximately 40% were severely cost-burdened. Among low income renters, only 6% were severely cost-burdened. Among elderly renter households in Seminole County, 61% of extremely low income, 45% of very low income, and 14% of low income were severely cost-burdened.

In 2003, the Florida Housing Finance Corporation conducted a Rental Market Study of the Orlando metropolitan area to determine the characteristics of the renters in its affordable housing complexes. This study found that the average affordable housing renters' cost burden was 38% of their income, and that among senior citizen households, the average was 50% of income.

Based upon the above data, and because TBRA is designed generally not to exceed two years in tenure for recipient households, Seminole County restricts its TBRA assistance to very low income households who are either headed by senior citizens, contain a disabled family member, or with the head of household in vocational or educational training full time.

#### **Annual Housing Goals**

The following table (CPMP Table 3B) depicts the annual housing goals, both renter and owner, for Seminole County for Program Year 2007-2008. Established goals are higher for renter households than for owners due to the inability of many renter households to achieve affordable housing. This is particularly true of households earning at or below 45% of area median income, and especially since housing sales prices have escalated a great degree since 2001, and numerous apartment complexes in the Orlando region have undergone conversion to ownership condominiums. The HOME TBRA Program is aimed at meeting the affordable housing needs of these (sub-very low and extremely low income) households. Also, any new HOME-funded rental housing developments will be strongly encouraged to provide a substantial number of units for extremely low income households.

ANNUAL HOUSING					
ANNUAL AFFORDABLE	Annual Expected	Resou	rces used d	luring t	he period
RENTAL HOUSING GOALS	Number		HOME		
(Sec. 215)	Completed	CDBG	/ ADDI	ESG	HOPWA
Acquisition of existing units					
Production of new units	45		X		
Rehabilitation of existing units					
Rental assistance	18		X		
<b>Total Section 215 Rental Goals</b>	63		X		
	Control of the Contro				
ANNUAL AFFORDABLE					
OWNER HOUSING GOALS					
(Sec. 215)					
Acquisition of existing units					
Production of new units					
Rehabilitation of existing units					
Homebuyer assistance	3		X		
<b>Total Section 215 Owner Goals</b>	3		X		
ANNUAL AFFORDABLE	,				
HOUSING GOALS (Sec. 215)					
Homeless	880			X	
Non-Homeless					
Special Needs	·				
<b>Total Section 215 Affordable</b>					
Housing	880			X	
				100	
ANNUAL HOUSING GOALS					
Annual Rental Housing Goal	63		X		
Annual Owner Housing Goal	3		X		
Total Annual Housing Goal	66		X		

#### **HOMELESS**

# Overview Of Homeless Population And Its Characteristics

The Homeless Services Network completed a Point-in-Time Count in January 2007 in partnership with the University of Central Florida of the area's homeless. The survey included the sheltered homeless, as well as unsheltered homeless living in camps who receive services at soup kitchens, drop-in shelters and food pantries. Not included in the survey were homeless children (who are not counted as part of HUD reporting requirements) and unsheltered homeless living in abandoned buildings, on the streets, or in the suburban/rural areas of the 2,500 square mile area surveyed.

Based on the limited survey that was conducted, the results of the 2007 Point in Time count produced the following data about the homeless in Seminole County:

#### POPULATION:

- In 2006-07 there were approximately 1,704 homeless men and women in Seminole County.
- On any given day there are 568 homeless men and women in Seminole County.

#### **DEMOGRAPHICS:**

- 45% of the homeless (769) are white.
- 44% (750) are African-American.
- 17% (290) are Hispanic.
- 17% (290) are veterans.
- 68% (1,159) report a disabling condition, which may include drug or alcohol addiction, mental illness, or physical or developmental disabilities.

# **DURATION OF HOMELESSNESS:**

- 35% (596) of the homeless population has been homeless more than one year.
- 32% (545) of the homeless reported being homeless for three months to one year.
- 19% (324) of the homeless reported that they had been homeless for one to three months.
- 13% (222) reported that they had been homeless from one week to one month.

#### TRENDS:

- The fastest growing segment of the homeless population is families with children.
- Children make up 28% of the homeless population, based on national and regional analyses.
- 45% of the homeless are employed every day.
- The number of chronically homeless men declined by 10% in 2006-07.

#### **Critical Needs**

Based on a gap analysis completed during the development of its 2007 Continuum of Care plan, HSN has identified the following critical needs in Seminole County:

- Emergency shelter and transitional housing for homeless families with children;
- Substance abuse treatment for homeless individuals, including transitional housing;
- Treatment for dually-diagnosed homeless with both mental illness and substance abuse issues, including transitional housing.
- Permanent supportive housing (Shelter Plus Care units) for chronically homeless clients, which will include intensive supportive services; and,
- Prevention services for the precariously housed (marginally homeless) and outreach services to chronically homeless persons.

# Specific Homeless Prevention Elements

#### **Sources of Funds**

The County plans to use all ESG funds to address the needs of homeless individuals and families. The distribution of ESG funds (the total grant is \$106,251) is as follows:

- Homelessness Prevention \$31,875
- Homeless Shelter Operation & Maintenance \$74,376

The Homelessness Prevention activity is administered and implemented directly by County staff in the Community Assistance Division, and the maximum of 30% of each annual allocation is set aside for this activity. This activity is matched by \$110,000 in County General Funds for the same purpose.

Funding provided to homeless shelters for operation and maintenance is solely used for those purposes, and is matched dollar-for-dollar by each funded shelter. Matching funds come from a variety of sources, including the United Way, private donations, corporate funds, and other non-Federal grants. The agency budget for the Rescue Outreach Mission, less the ESG funding, is \$441,090 for 2007, and a similar figure is anticipated next year. The private fund-raising budget for SafeHouse of Seminole in 2007 totals \$129,622, and a similar amount is expected next year. No ESG funding is used for administrative expenses.

ESG Activity	2007-2008 ESG Funding	Anticipated Match Funding	Total Proposed Funding
Homelessness Prevention –			
Community Assistance			
Division	\$31,875	\$110,000	\$141,875
Operating & Maintenance -			
Rescue Outreach Mission	\$37,188	\$441,090	\$478,278
Operating & Maintenance -			
SafeHouse of Seminole	\$37,188	\$129,622	\$166,810
Total	\$106,251	\$680,712	\$786,963

#### Homelessness

The specific homeless objectives of the County's 2005-2009 Consolidated Plan are as follows (note that these are five-year objectives):

- 1. Provide funds for emergency shelter operations to benefit 5,000 homeless persons.
- 2. Expand the number of shelter beds by 50.
- 3. Provide funds for homeless prevention for 1,000 families.
- 4. Expand the number of transitional/supportive housing beds by 100.

Objective #1 will be met by the ESG funding (\$74,376) of operation and maintenance of for both of the County's homeless shelters, the Rescue Outreach Mission of Sanford and SafeHouse of Seminole.

No requests for funding were made by an agency to meet objective #2. However, during Program Year 2006-2007, the men's emergency shelter facility operated by the Rescue Outreach Mission was rehabilitated to add an additional ten beds to the existing 48 beds. Also, a new

facility was built with HOME and SHIP funding for SafeHouse of Seminole to provide 48 HOME-funded transitional housing beds and 48 SHIP-funded beds for emergency shelter (the latter can also be used for transitional housing).

Objective #3 will be met by the funding (\$31,875) of homelessness prevention under the ESG Program. This activity will continue to be administered and implemented by the County's Community Assistance Division. However, this activity is funded annually by the Board of County Commissioners to the maximum extent allowable by ESG regulations, and funding typically is exhausted after approximately five to six months of activity.

No requests for funding were made by any agency to meet objective #4. However, the Community Development Office plans to offer funding through a NOFA during Program Year 2007-2008 to provide HOME (and possibly SHIP) funds to fund housing development. As part of that NOFA, potential applicants will be informed of this objective, and the eligibility of funding transitional and/or supportive housing beds from the HOME Program.

On June 11<sup>th</sup> 2007 Seminole County, the City of Orlando, Orange and Osceola Counties initiated a "Regional Commission on Homelessness". The Regional Commission assesses and addresses the economic and social impacts of homelessness in all communities within the three county region. The Commission will create a cooperative plan that will look at all issues surrounding homelessness and prepare a report for presentation to the elected boards of Orange, Seminole, and Osceola Counties and the City of Orlando, as well as all other participating municipalities.

The Commission agreed to the following guiding principles:

- The Commission will have a regional focus while attempting to understand the impact of homelessness on each local community.
- Members will be asked to keep an open mind as to the nature and causes of homelessness focusing on educating themselves on the issue and analyzing the facts surrounding the impact in our region and communities.
- The Commission will be cooperative in nature and focus on solutions understanding the unique sense of urgency associated with homelessness.
- Solutions will be centered on a comprehensive outcome-based management model that is action and result-oriented.

Sub-committees will make every effort to research best and emerging practices throughout the nation trying to understand solutions and measurements that can be adapted for our region/communities.

The County's homeless priorities contained in the Strategic Plan were developed by the Orlando Region Continuum of Care and its Homeless Coalition. The priorities will continue to be homelessness prevention, families with children, chronic homeless and the development of transitional housing. The City of Orlando serves as the regional HOPWA grantee and administrator. The County supports and is served by their program.

Seminole County is working closely with the Continuum of Care network to reduce the existence of homeless families with children and chronic homeless, particularly through the ESG and S+C

Programs. A CDBG-funded shelter for women and children was built in 1998, and is owned and operated by the Rescue Outreach Mission of Sanford. Homelessness prevention and transitional housing are addressed above.

The chief identified obstacle to meeting the needs of more, if not all, of the homeless population of Seminole County continues to be a lack of sufficient funding. The annual ESG allocation is very minimal.

#### Chronic Homelessness

Specific steps to eliminate chronic homelessness by 2012 include the following:

- Increase the number of emergency shelter beds, either in existing or new shelter facilities.
- Consideration of a joint effort with the Rescue Outreach Mission of Sanford to convert a Mission-owned building to a Single Room Occupancy (SRO) facility (i.e., with efficiency units and common facilities) for homeless men.
- Consideration of using additional Shelter Plus Care TRA for certain chronic homeless individuals, combined with long-term counseling and a self-sufficiency program to provide employment skills and marketability. Many details need to be worked out, including the payment of utilities on a long-term basis, qualifying individuals for occupancy (criminal background checks, credit checks, etc.), providing for furniture, dealing with alcohol/drug dependency, transportation issues, etc.

Barriers to achieving these steps include land use/zoning restrictions (to site any potential new emergency shelter facilities or the SRO), and persuading landlords (especially corporate rental management companies, who are particularly reluctant) to accept chronic homeless persons to occupy their rental units.

#### 2006-07 HUD Funding Received

The 2006 HSN Continuum of Care application did not meet minimum scoring requirements to allow for a full three years of funding for all its grant requests. All grants for which renewals were requested were funded, however. (HSN currently administers 23 additional HUD grants on various two and three year renewal cycles). The following programs providing services to Seminole County residents (some are located in Orange County and/or Orlando) were funded for the period May 2007 through June 2008.

Funded Agency	Type of Program	Program Description	Estimated persons served annually	One year allocation
Homeless Services Network of Central Florida	Homeless Management Information System (HMIS)	Expand the implementation of ServicePoint among 25 homeless services programs	N.A.	\$124,389
Center for Affordable	Supportive Transitional Housing	Provide operating support and case	36	\$84,630

Housing		management for		
		transitional housing for		
		families		
Grand Avenue	Homes for New	Supports 50 beds for	150	\$48,999
Econ. Dev.	Beginnings	homeless individuals in		
Corporation		permanent housing		
Wayne Densch	Preferred Living	Supports 100 beds and	225	\$210,000
Center	Center	supportive services for		
		chronically homeless		
		individuals in		
		transitional housing		
Shepherd's	Transitional Housing	Supports 12 beds and	36	\$36,841
Promise	Program	supportive services for		-
I IOIIIDO	1 1 2	homeless women and		
		children		•
Covenant House	Scattered Site	Supports outreach and	520	\$155,548
Covenant Trouse	Housing Program	case management to		. ,
	110 351119 110 810111	500 youth (age 18-23),		
		scattered site		
		transitional housing		
Anthony House	Transitional Housing	Supports 62 beds and	186	\$127,840
Authory House	Program	supportive services for		Ψ1 <b>=</b> ,, σ . σ
	110514111	homeless men, women		
		and families		
Safe House of	Scattered Site	Supports 12-month	35	\$119,007
Seminole	Housing Program	scattered site housing		422,000
Semmore	Trousing Trogram	for 20 victims of		
		domestic violence and		•
		their children		
The Transition	Women Empowered	Supports 24 beds in	75	\$175,998
House	Women Empowered	transitional housing	, ,	Ψ170,550
House		with supportive		
		services for homeless		
		women with substance		
		abuse	]	
Coalition for the	Women's Residential	Supports 12 beds in	48	\$61,950
Homeless	Counseling Center	transitional housing	10	401,500
11011161699	Counseining Center	with supportive		
		services for homeless		
		women and children		
		(victims of domestic		
-		violence or other		
	***	crimes)		
TOTAL		CITITIOS)	1,311	\$1,145,20
IUIAL			1,511	Ψ1,172,40

The 2007 Continuum of Care application will include funding for the programs previously listed and the following programs (all located in Orange County/Orlando, but available to Seminole County residents), with funding available in May 2008:

Funded Agency	Program name	Program Description	Estimated persons served annually	One year allocation
Health Care Center for the Homeless	HOPE Team	Supports team of staff providing outreach and health care services to unsheltered homeless in camps	550	\$160,329
Covenant House	Supportive Services	Supports case management, life skills training for youth in shelter and transitional housing	520	\$87,907
HSN Employment Program	Goodwill Employability Program	Supports 4 employment counselors embedded in the largest shelters and transitional housing facilities to integrate job skills evaluation, job search support, employability skills training, & job training programs into Individual Service Plan of residents	400	\$173,323
Lakeside Behavioral Health	PATH program	Supports case management for chronically homeless men in need of mental health treatment and medications	45	\$74,621
Wayne Densch Center	Transitional Living Program	Provides operating support and case management for homeless men, women and families	250	\$313,958
Transition House	Men's Program	Supports 60 beds and supportive services for homeless men with substance abuse history	120	\$77,621
TOTAL			1,885	\$887,759

For the first time since 2004, the HSN 2007 Continuum of Care application includes \$1.6 million in new funding opportunities for transitional housing, permanent supportive housing, and an emphasis on the chronically homeless. Applications for new funding were evaluated in May 2007 and will be included in the 2007 Continuum of Care application. HSN will submit the 2007 Continuum of Care application in June 2007 requesting \$4.4 million. Results will be announced in December 2007, with funding available in May 2008.

#### Shelter Plus Care

On any given day, there are at least 1,704 unsheltered homeless men and women in Seminole County. The incidence of severe disabilities, including mental illness, long-term addiction to alcohol and/or drugs, co-occurring disorders, and HIV/AIDS is substantial, with two out of three suffering a severe disability.

The housing and service needs of this population differ significantly from the needs of people who have become homeless because of job loss, domestic violence or relocation, and from the housing needs of working families who have become homeless because of the lack of affordable rental housing.

This population makes extensive use of limited resources:

- Emergency room visits
- EMT costs and ambulance fees
- Hospital admissions
- Arrests, incarceration, and court costs
- Treatment costs in acute behavioral health programs
- Emergency shelter beds.

A study in San Diego, California tracked the use of city services by 227 homeless individuals over 18 months:

- \$6.1 million in health care costs, with \$5 million being uncompensated
- 2,358 hospital visits, 275 admissions, 1,300 inpatient days
- 1,300 emergency room visits, 1,745 ambulance trips
- Numerous police pick-ups and transport to detoxification facilities
- \$26,431 per person costs for health care alone.

The cost for the 15 highest users of city services over 18 months in San Diego, California, was \$3 million, or \$133,333 per person per year.

While there has been no comprehensive study of the costs of services to an unsheltered homeless person in Seminole County, anecdotal reports from hospital providers and the Seminole County Sheriff's Office indicate that the results of such a study would be similar. Since 2002, HUD has placed a special emphasis on housing for this sub-population, including the "chronically homeless." HUD defines this sub-population as "unaccompanied individuals with a disability who have been continually homeless for one year or more or who have had four episodes of homelessness in the past three years."

Through Homeless Services Network's (HSN) Continuum of Care funding process, Seminole County has successfully applied for one Shelter Plus Care grant to provide housing subsidies to homeless persons with disabilities. The Shelter Plus Care grant requires a 100% revenue match using the value of ongoing social services provided to Shelter Plus Care participants, once they are in their apartments.

Seminole County is working in partnership with the Homeless Services Network to create a comprehensive process to move chronically homeless individuals from the shelters, streets, and camps through intensive case management and into permanent housing, thereby improving the quality of life for these clients and substantially reducing the cost of County services used by this group. The essential characteristics of such a program include:

- An integrated referral system which includes all County service agencies that provide services to this homeless group.
- Intensive case management to prepare clients for permanent housing and provide ongoing case management to ensure that clients remain stable and housed.
- Skilled housing placement specialists who are familiar with this high risk population, the local housing stock, and the barriers to successfully housing such individuals.
- Housing subsidies, as these clients subsist on SSI benefits of less than \$610 per month.

The Homeless Services Network (HSN) provides an integrated referral system to identify clients in this population group. HSN staff facilitates housing selection and placement, and ensure that clients maintain treatment plans. HSN partner agencies and HSN staff coordinate community-based services to support long-term housing retention of at least one year and prevent a return to homelessness. HSN member agencies and other social services providers deliver case management to prepare clients for permanent housing (including substance abuse treatment, psychiatric and counseling services, and medication and medical treatment). HSN staff process and qualify applications, issue vouchers and pay monthly rental subsidies to clients in the programs.

The existing Shelter Plus Care grant is serving 17 (as of June 2007) homeless individuals with disabilities (including substance abuse, mental illness, co-occurring disorders, HIV/AIDS and/or physical disabilities) whose income is extremely or very low.

#### **Discharge Coordination Policy**

Seminole County has begun a more concerted effort, begun in the 2006-2007 Program Year and planning to escalate in the 2007-2008 Program Year, to cooperate and coordinate with other county governments, municipalities, housing providers, emergency shelters, and supportive service agencies (particularly with the Continuum of Care initiative) to better meet the housing and supportive services needs of the region, including the needs of homeless persons and families. Contact has been made with all relevant parties and efforts will begin late in the 2006-2007 Program Year to develop a comprehensive Discharge Coordination Policy with necessary facilities and service agencies to prevent homelessness among those released from such facilities.

#### Correctional Institutions

• John E. Polk Correctional Facility (Seminole County jail)
The County jail facility currently has no formal or written discharge policy for homeless inmates upon release. However, any inmate anticipating release may contact the

Chaplain's Office to assist in placement. With the Chaplain's assistance, and upon request by an inmate anticipating release, telephone calls may be made to the Rescue Outreach Mission of Sanford or to the Salvation Army for temporary shelter assistance. Inmates with a history of substance abuse may alternately contact (and are encouraged to do so) local treatment facilities, such as Teen Challenge, Open Homes, or Fresh Start for short or long term residential treatment.

However, the administration at the jail is willing to work with Community Development Office staff to develop a re-entry program, not only for inmates with no specific destination, but for all inmates needing assistance or treatment. With the purpose of reducing recidivism, the jail administration has agreed to attend meetings beginning September 2007 to develop a self-sufficiency program for inmates, including job training, skill development, housing location, and the discharge of homeless inmates.

# **Hospitals**

• Florida Hospital North – Altamonte Springs

All patients are assessed by a financial counselor to determine any need for financial assistance. The hospital staff also works with each patient and their respective family for appropriate discharge, referral to a community clinic in the county of their residence, or transfer to an emergency shelter, as necessary. The hospital also assists with minimal expenses to assure a healthy discharge.

- Florida Hospital Longwood (formerly known as South Seminole Hospital)
  No patients are discharged without a destination. Coordination is made with Pathways to Care and other appropriate local agencies to secure a safe discharge. The hospital also assists with minimal expenses to assure a healthy discharge.
- Central Florida Regional Hospital

No definite policy is currently in place, but hospital staff is willing to work on a Discharge Coordination Policy. If a person undergoing release is disabled, hospital staff works with local nursing homes and other similar facilities to locate shelter. They also assist in filing appropriate paperwork for Medicaid and place the outgoing patient as "Medicaid pending," if applicable. If the outgoing patient is ambulatory, hospital staff works to get a referral to a shelter, relevant to their need. However, if the outgoing patient desires to be discharged back to the streets (i.e., into homelessness), they will release them without shelter.

#### Youth Services

• Intervention Services, Inc.

In an effort to provide the skills, services, and time necessary to make a successful transition into adulthood (for youths aging out of foster care), Intervention Services opened The Village in October 2006. The Village offers safe and affordable transitional housing for fifteen (15) former foster care youth ages 18 to 23. Village residents receive educational support, employment readiness training, and real life practice, managing a budget for the first time.

# • Father Flanagan's Girls and Boys Town

For Girls and Boys Town residents aging out of foster care (i.e., turning 18 years of age), there are differences as to the plan of release, depending upon the time that the individual has been at the facility. If the individual has been in residence for at least one year, Girls and Boys Town staff work on securing employment and necessary items that they will need when they are emancipated at 18, so as to be self-sufficient. If the individual is a short term resident, they depend on a case worker to determine if the person will return to their family or secure their own housing. Each individual is treated on a case by case basis.

#### Treatment facilities

# • Seminole Community Mental Health Center (SCMHC)

SCMHC receives patients from local hospitals. They work most often with Florida Hospital in Longwood. They will keep patients for 72 hours initially and evaluate for further treatment. They have a crisis unit with beds for in-patient treatment. Case workers then work to find housing, as necessary. They also work with the Shelter Plus Care Program (with the Homeless Services Network) to secure housing and treatment, as needed. The Executive Director has stated he would like to be included in meetings to develop a Discharge Coordination Policy.

# • Pathways to Care

Intake to Pathways to Care occurs by referrals from local hospitals. Pathways will keep an eligible person for a maximum of 45 days upon intake. Each referred patient must have an acute medical condition or injury, but be self-sufficient.

# • New Hope Family Care

New Hope Family Care has a 6 to 12 month intensive substance abuse treatment program, working with referrals from probation or with court-ordered treatment. They also receive referrals from hospital emergency rooms for persons volunteering and wanting to get into a program on an outpatient basis. The Executive Director of New Hope Family Care has expressed interest in being involved in establishing a uniform discharge policy.

#### Homeless Shelters

#### • Rescue Outreach Mission

The Rescue Outreach Mission takes in persons from hospitals as long as there are no health problems upon release (they have no health treatment capacity). The Women and Children's shelter holds 40 persons, and the Men's shelter, after renovations currently underway, will hold 60 persons. The Mission does not provide any transportation due to liability. If any individuals are unable to care for themselves, they are referred to Pathways to Care.

• SafeHouse of Seminole (Seminole County Victim's Rights Coalition)

SafeHouse advocacy staff works with all residents undergoing release to ensure that they are not homeless. On rare occasions, residents are released into drug treatment facilities, when necessary but, usually, outgoing residents are transferred to on-site transitional

housing, other shelters, or are relocated to other parts of the state or country (oftentimes with family members) for protection. Administrative staff is willing to meet to develop a Discharge Coordination Policy over Program Year 2007-2008.

The State Office on Homelessness has taken the lead in drafting an outline of a model discharge planning process, and HSN provided input into the process. Once this document has been approved at the Council level, the Office on Homelessness will initiate discussions with the respective state agencies (Corrections, Substance Abuse and Mental Health, Foster Care, and Juvenile Justice) to implement the discharge planning process.

# Continuum Of Care

While the work of the afore-mentioned Regional Commission on Homelessness takes shape, the Homeless Services Network of Central Florida (HSN) continues its work as the lead agency for the Continuum of Care in Orange, Osceola, and Seminole Counties (also including the cities of Orlando and Kissimmee). HSN has more than 60 member agencies that provide outreach, emergency shelter, meals, transitional housing, education, counseling, job training, substance abuse/mental health services, and permanent housing to the region's homeless men, women, and children.

HSN is designated as the lead agency for allocation, distribution and management of HUD's Supportive Housing Program (SHP), as well as funding from the Florida Department of Children and Families through the grant-in-aid, Challenge Grant, and Homeless Housing Assistance Grants. Since its inception, HSN has brought more than \$35 million to Central Florida. The annual Continuum of Care plan leverages these financial resources with support from the nonprofit community, private foundations, local businesses, and the faith community to deliver the majority of services to the area's homeless.

#### Emergency Shelter Grants (ESG)

Every year the County allocates 30% of its ESG funds to be administered and implemented in its own Community Assistance Division for homelessness prevention (this is the maximum allowable by program regulation). ESG Shelter Operation funds are not made available to local municipalities or agencies, but are offered annually in the Action Plan development process to local emergency homeless shelters.

Each January a display ad is published in the Orlando Sentinel to offer both CDBG and ESG funds to interested and eligible agencies. Since only two licensed emergency shelters exist in Seminole County (the Rescue Outreach Mission of Sanford and SafeHouse of Seminole), remaining ESG funds (after reserving the 30% maximum allowable for homelessness prevention) are allocated as they apply. Normally, the remaining ESG funds are divided evenly between the two agencies.

#### COMMUNITY DEVELOPMENT

Community Development

# **Non-Housing Community Development Needs Priorities**

Seminole County's Community Development Priorities identified in the 2005-2009 Consolidated Plan are:

- Completion of its target neighborhood infrastructure improvement program.
- Increased access to public facilities and activities for low income elderly.
- Increased access to public facilities and activities for low income residents.
- Expanded economic opportunities.

# Long and Short Term Community Development Objectives

In addition, the County has identified the following long-term (five-year) Non-Housing Community Development Objectives in its 2005-2009 Consolidated Plan:

03 Public Facilities and Improvem	ents (General) 570.201(c)			
Objective	Measurement	Funding Source		
Physical Improvements in Low	Two linear miles of storm drainage	CDBG		
Income Neighborhoods	and road paving.			
03A Senior Centers 570.201(c)				
Objective	Measurement	<b>Funding Source</b>		
		CDBG, Local		
Senior Citizens	Expand Existing (Winter Springs)	(City of Winter		
	Senior Center	Springs)		
Construct a New Regional Senior		CDBG		
Center (if required)	One New Regional Senior Center			
03F Parks, Recreational Facilities	570.201(c)			
Objective	Measurement	Funding Source		
Public Facilities in Low Income	Two new and/or expanded park and	CDBG		
Neighborhoods	recreation centers.			
04 Clearance and Demolition 570.2	01(d)			
Objective	Measurement	<b>Funding Source</b>		
Demolition of unsafe structures in		CDBG		
Neighborhood Target Areas	Demolish 50 unsafe structures.			
05 Public Services (General) 570.20	01(e)			
Objective	Measurement	<b>Funding Source</b>		
	Provide needed social services to	CDBG, Local		
Public Services	eligible groups: 1,500 persons			
16B Non-Residential Historic Prese	ervation 570.202(d)			
Objective	Measurement	Funding Source		
		CDBG, Local,		
Historic Preservation	Preserve One Historic Structure	State		

Short-term Non-Housing Community Development Objectives for Program Year 2007-2008 (one-year objectives) are as follows:

03 Public Facilities and Improvements (General) 570.201(c)										
Objective	Activity	Measurement	Funding Source							
			CDBG, local							
Physical	Anchor Road	Install 3,000 linear feet of	(County							
Improvements in	Stormwater	covered storm drainage	Stormwater Fund							
Low Income	Improvements	pipe and sidewalk in East	and City of							
Neighborhoods		Altamonte.	Casselberry)							
Physical										
Improvements in	Jamestown Sanitary	Install 3,300 linear feet of								
Low Income	Sewer Installation	sanitary sewer pipe in	CDBG							
Neighborhoods		Jamestown.								
	Lockhart's Subdivision									
Physical	Potable Water	Produce 100% civil	GDD G							
Improvements in	Installation	engineering construction	CDBG							
Low Income	(Engineering Design	plans for Phase 1.								
Neighborhoods	only)									
	nal Facilities 570.201(c)	L								
Objective	Activity	Measurement	Funding Source							
			CDBG, local							
Public Facilities in			(City of Sanford,							
Low Income	Westside Recreation	Renovate and expand the	Boys and Girls							
Neighborhoods	Facility Expansion	Westside Facility.	Club, and CPH							
	T) ====================================		Engineers)							
05 Public Services (G		1	I m							
Objective	Activity	Measurement	Funding Source							
		Assist 130 low/mod	CDBG, local							
Public Services	Child Care Assistance	households with Child	(County General							
		Care Assistance.	Fund)							
		Assist 200 low/mod	CDBG, local							
Public Services	Medical Assistance	persons with Medical	(County General							
		Assistance.	Fund)							
			CDBG, local							
	Emergency Weather	Provide emergency	(Markoley							
Public Services	Radios for Senior	weather radios to 1,200	Foundation and							
	Citizens	senior citizen households.	Seminole							
			HEART)							

# Anti-Poverty Strategy

Seminole County will take the following actions to assist in reducing the number of poverty level families in its jurisdiction:

• Continue its HOME TBRA Self-Sufficiency Program, supplemented by Federal/State Community Services Block Grant (CSBG) funding, to empower families and

- individuals to gain education and employment skills for employment marketability to afford market housing.
- Continue its Housing Rehabilitation (funded by the SHIP Program), New Construction (funded by HOME and SHIP), Down Payment Assistance (funded by ADDI and SHIP), and Housing Reconstruction (funded by SHIP) Programs to assist lower income households in building wealth through housing equity.

#### NON-HOMELESS SPECIAL NEEDS HOUSING

# Non-Homeless Special Needs (24 CFR 91.220 (c) and (e))

The non-homeless objectives included in the Seminole County 2005-2009 Consolidated Plan are as follows:

- 1. New or expanded facilities to serve persons with special needs: 100 beds
- 2. Rehabilitate/upgrade facilities to serve persons with special needs: 50 beds
- 3. Supportive services to serve persons with special needs: 500 persons

These objectives deal with providing housing and supportive services for persons with special needs including, but not limited to, HIV/AIDS patients, persons with mental disabilities, persons with physical disabilities, and frail elderly persons. The County's non-homeless priority (as stated in the Consolidated Plan) will continue to support the provision of supportive housing for persons with special needs, including the elderly, frail elderly, persons with disabilities, persons with HIV/AIDS, and/or persons with alcohol or other substance abuse problems.

Within the past four years, the County used SHIP funding to assist agencies in purchasing and rehabilitating two single family units for use as group homes for persons with disabilities (no funding was or is provided for operational costs or supportive services). Although Community Development Office staff would consider any such proposal for funding, no such proposals have been submitted within the past three years. With any and all NOFAs issued during Program Year 2007-2008, the County will specifically alert local agencies serving persons with special needs of the availability of funds, and will encourage their submission of viable funding proposals. In addition, operational and/or supportive service costs can be funded through the County's Community Service Agency (CSA) Partnership Program, funded by the General Fund, on a limited basis.

# Housing Opportunities for People with AIDS (HOPWA)

Seminole County does not receive HOPWA Program funds directly from HUD. The City of Orlando receives HOPWA funding through the U.S. Department of Housing and Urban Development (HUD) to assist lower income families and individuals living with HIV/AIDS. The City contracts with regional nonprofit agencies to provide eligible HOPWA services.

#### Specific HOPWA Objectives

HOPWA goals and objectives are established on a regional (i.e., MSA) basis and funds are awarded to the City of Orlando for the entire MSA. The County works with the City of Orlando (the regional HOPWA grantee) to determine strategies and approaches to meeting the needs of persons with AIDS in Seminole County with their HOPWA allocation, including the direct

funding of local nonprofits to work with such populations. Beginning in Program Year 2006-2007, the City of Orlando began administering the HOPWA grant directly.

Two specific goals are listed in the City of Orlando's Consolidated Plan, namely:

- Support development of diverse affordable housing models for persons with HIV/AIDS and their families.
- Support studies, reports, or other means of analysis to determine housing and/or support service needs of persons with HIV/AIDS and their families.

HOPWA funding is expected to be spent for the following three activities, as needed, in Seminole County:

- Supportive Services
- Short-term Rent, Utilities, Mortgage (STRUM)
- Tenant-based Rental Assistance (TRA)

#### CONSOLIDATED PLAN AMENDMENTS

#### Activity Funding Amendments

In conjunction with the approval of the 2007-2008 One-Year Action Plan, and in order to reallocate unobligated CDBG funds, and following appropriate advertising for public comment, on July 24, 2007 the Seminole County Board of County Commissioners amended the following One-Year Action Plans accordingly:

#### 2003-2004 Action Plan

Reduce funding in the Sanford Façade Improvements activity (completed) by \$40,000 (from \$50,000 to \$10,000), and move the entire \$40,000 to the Jamestown Sanitary Sewer Improvements activity (a new activity in this Action Plan).

#### 2004-2005 Action Plan

Delete the 17-92 CRA Water/Sewer Improvements activity and move the entire budget of \$542,000 to the Jamestown Sanitary Sewer Improvements activity (a new activity in this Action Plan).

#### 2005-2006 Action Plan

Transfer remaining funds from the Clearance activity and move \$100,000 to the Jamestown Sanitary Sewer Improvements activity (a new activity in this Action Plan).

Summary

Activity	Original Budget	Change	Final Budget
2003-04 Sanford		-\$40,000 (reduce	
Façade Improvements	\$50,000	funding)	\$10,000
2004-05 17-92 CRA		-\$542,000 (delete	
Water/Sewer	\$542,000	activity)	\$0
		-\$100,000 (reduce	
2005-06 Clearance	\$184,550	funding)	\$84,550
Jamestown Sanitary		+\$682,000 (add new	
Sewer	\$0	activity)	\$682,000

# Text Amendments (Violence Against Women Act)

The estimated annual housing needs for victims of domestic violence, dating violence, sexual assault, and stalking are as follows:

Category	Estimated Housing Need (No. of Units)
Domestic violence	400
	(separate records not
Dating violence	maintained)
Sexual assault	3
Stalking	0

SafeHouse of Seminole and the Rescue Outreach Mission of Sanford both provide emergency housing for victims of domestic abuse, that being the primary mission of the former agency. SafeHouse also provides long term transitional housing. The County provided \$768,000 in HOME Program funds and \$1.5 million in SHIP funds (totaling \$2,268,010 in County grant funding) to SafeHouse to construct a combination emergency shelter and transitional housing facility for such persons. SafeHouse' transitional housing units provide up to two years of residence for eligible households, and helps meet a portion of the need for housing for victims of domestic violence. Also, due to the nature of domestic violence, victims may not consider it desirable to remain in the same geographic area and, for their own safety, often move to other cites and/or states. However, the need for housing for victims of domestic violence is substantially greater than the resources available. Often, victims of domestic violence will take no action to move out of a dangerous situation due to the lack of options.

The Seminole County Sheriff's Office was consulted for the latter three categories. There were a reported 52 sexual assaults and six incidences of stalking in Seminole County in 2006, including in unincorporated Seminole County and its seven municipalities.

# SEMINOLE COUNTY COMMUNITY DEVELOPMENT OFFICE 2007-2008 ONE-YEAR ACTION PLAN NOTICE OF FUNDING AVAILABILITY (NOFA) FOR ELIGIBLE PROJECTS

On October 1, 2007, Seminole County will receive Federal funding from the U.S. Dept. of Housing & Urban Development (HUD) for activities that benefit low and moderate Income persons/households. The County expects to receive approximately \$2,463,600 in Community Development Block Grant (CDBG) funds and approximately \$105,252 in Emergency Shelter Grants (ESG) funds. Approximately \$1 million to \$1.2 million in CDBG funds is available for competitive funding requests for eligible activities. Projects may be implemented by the County, or the County may contract with local governments, nonprofit agencies, for profit organizations, or other agencies to undertake activities. In accordance with the County's 2005-2009 Consolidated Plan Objectives, the main specific funding objectives are:

#### Specific Community Development Objectives:

- Infrastructure (physical) improvements in low income neighborhoods
- Public facilities in low income neighborhoods
- Demolition of unsafe (vacant and dilapidated) residential structures on a Countywide basis, with a preference for structures in low income neighborhoods (to be conducted by County staff)
- Expansion or new construction of facilities to serve senior citizens
- Preservation of historic structures
- Public services (to be delivered directly by the County)

#### Non-Homeless Special Needs Objectives:

- New or expanded housing facilities to serve lower income persons with special needs (i.e., persons with disabilities, abused or neglected, HIV/AIDS, etc.)
- Rehabilitation of existing housing facilities (not personal residences) to serve lower. income persons with special needs

Of the ESG funds, 30% will be set aside for the County's Homelessness Preventionactivity, and the remainder (approx. \$73,767) will be available for licensed homeless shelters.

#### Specific Homeless Objectives:

- Provide funds for the operation of emergency shelters
- Expand the number of emergency shelter beds
- Expand the number of transitional or supportive housing beds
- Prevention of homelessness (to be offered directly by the County)

The County also expects to receive \$1,155,786 in HOME and ADDI funds, and these will be offered competitively at a later date.

No more than ONE (1) funding proposal will be accepted from any organization for eligible activities. All proposals are due to the Seminole County Community. Development Office no later than Wednesday, February 28, 2007 at 5:00 p.m.

Faxed or e-mailed proposals will not be accepted. Proposals will be time-stamped. CDBG and ESG applications will be available for printing from the Seminole County Government Webpage at <a href="https://www.seminolecountyfl.gov">www.seminolecountyfl.gov</a> on Monday, January 8, 2007 or at

Address:

the following address: Seminole County Community Development Office 534 W. Lake Mary Boulevard

Sanford, FL 32773 For further information call or email Buddy Balagia at 407-565-2389; e-mail: bbalagia@seminolecountyfi.gov

# **PUBLIC HEARING NOTICE**

Seminole County, Florida Community Development Office 2007-2008 One-Year Action Plan

Seminole County receives annual Federal grants through three (3) programs administered by the U.S. Department of Housing & Urban Development (HUD). The programs include the Community Development Block Grant (CDBG) Program, the HOME Initiatives Partnership (HOME) Program, which includes the American Dream Downpayment Initiative (ADD!) Program, & the Emergency Shelter Grants (ESG) Program. Listed below are the estimated funding amounts from HUD for the period beginning October 1, 2007 through September 30, 2008.

 CDBG
 \$2,472,352

 HOME (incl. ADDI)
 \$1,147,178

 ESG
 \$-106,251

 TOTAL
 \$3,725,781

These programs fund a wide variety of housing and community development activities for the benefit of lower income persons and neighborhoods throughout. Seminole County. The County is in the process of preparing the 2007-2008 One-Year Action Plan to meet the needs identified in the Five-Year 2005-2009. Consolidated Plan and to develop activities to meet those needs.

Community Input: The purpose of this Public Hearing is to solicit citizen input on housing and community development needs to meet the identified specific objectives in the Five Year 2005-2009 Consolidated Plan. Information is available at the Seminole County Community Development Office, 534 W Lake Mary Boulevard, Sanford, Florida 32773.

The meeting will be held on **Tuesday, April 3, 2007** at 6:30 p.m. in the Seminole County Services Building Room 3024, 1101 E. 1st Street, Sanford, Florida 32771

PERSONS WITH DISABILITIES NEEDING ASSISTANCE TO PARTICIPATE IN ANY OF THESE PROCEEDINGS SHOULD CONTACT THE HUMAN RESOURCES DEPARTMENT ADA COORDINATOR 49 HOURS IN ADVANCE OF THE MEETING AT (407) 685-7941.

at seinn

#### EXHIBIT C

SUNDAY, MAY 27, 2007 J13

# 2005-2009 FIVE-YEAR CONSOLIDATED PLAN PROPOSED USE OF FUNDS FOR THE 2007-2008 ONE-YEAR ACTION PLAN SEMINOLE COUNTY, FLORIDA

Notice to Citizens:

Seminole County is a recipient of lederal grant funds through the U.S. Department of Housing and Urban Development (HUD), These grant funds include the Community Development Block Grant (CDBG) Program, the HOME Investment Partnerships (HOME) Program, the Emergency Sheller Grants (ESG) Program, and the American Dream Downpayment Initiative (ADDI) Program. These programs assist the County's lower income and homeless residents. HUD has consolidated all of the local planning and citizen participation requirements for these federal programs into a single administrative process called "The Consolidated Plan."

Consolidated Plan Summery:

The Proposed Consolidated Plan represents the combined efforts and solicitation of ideas from County staff, County residents, local organizations, social service providers and a Public Hearing. The County also used the Five Year Consolidated Plan approved by the Seminole County Board of County Commissioners and HUD to design activities and projects in conformance with the goals established in the Plan. Based on this information and analysis, the County developed the following 2007-2008 One-Year Action Plan.

The proposed use of funds for the fiscal year beginning October 1, 2007 is:

CDBG Program:

Anchor Road Stormwater Improvements \$400,000 Sanford: Westside Recreation Facility Expansion \$700,000 Jamestown Sanitary Sewer Installation
Lockhart's Subdivision Potable Water Installation - Engineering Design \$875,900 \$994 470 Child Care Assistance \$159,512 Medical Assistance \$100,000 Emergency Weather Radios for Senior Citizens \$ 30,000 Planning & Administration \$3,154,352.

HOME Program:

CHDO Homeownership or Rental Housing Tenant-Based Rental Assistance (TBRA) Affordable Housing Program (Homeownership or Rental) Planning and Administration TOTAL

ESG Program: Homelessness Prevention

SafeHouse of Seminole: Homeless Shelter Assistance Rescue Outreach Mission: Homeless Shelter Assistance

ADDI Program:

Down Payment Assistance

Thirty-Day Public Comment Period:

There will be a 30-day public comment period regarding the County's 2007-2008 One-Year Action Plan Public comments will be received at the Seminole County Community Development Office until 5:00 p.m., Wednesday, June 27, 2007. During this period, the entire One-Year Action Plan will be in draft form and will be available for public review at the Community Development Office, Reflections Plaza, 534 W. Lake Mary Boulevard, Sanford, Florida 32771, and at all branch libraries. All comments will be forwarded to the Board of County Commissioners at their July 24, 2007 meeting.

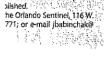
Final approval of the One-Year Action Plan will be made on July 24, 2007 at the regular meeting of the Board of County Commissioners.

Contact information:

Contact: Buddy Balagia, CD Project Manager at 665-2389 (lax: 407-665-2399), or address e-mails to: bbalagia @seminolecountyfl.gov. Mailing address is above. The County will respond within lifteen days, in writing,

m with new development. lead, cleanse the patches of ural landscape in between se sacred places. That just Thanks for your attention to --- VINCE FLANGO WHATER SPRINGS ber. Addresses and phone

are sacred to our people. Jed forbid you should harm





\$500,000

\$250,000

\$112,500

\$37.188

\$37,188 \$106,251

\$22,172

\$1,125,006

#### EXHIBIT D

# SEMINOLE COUNTY HOME PROGRAM AFFIRMATIVE MARKETING PROCEDURES & REQUIREMENTS (EQUAL HOUSING OPPORTUNITY)

It is the policy of the Seminole County (Community Services Department, Community Assistance Division, Community Development Office) not to discriminate against any person on the basis of ethnicity, color, national origin, sex, religion, familial status, or disability:

- In the sale or rental of housing or real property;
- In advertising the sale or rental of housing of any type;
- In the financing or refinancing of housing;
- In the provision of real estate or mortgage/lending services; or
- In the appraisal or insuring or title of housing.

# PURPOSE (24 CFR 92.351 (a) (1)

These Affirmative Marketing Procedures and Requirements (the Procedures) are developed for use in HOME Investment Partnerships (HOME) Program-funded projects in accordance with the HOME Program regulations including, but not limited to, 24 CFR 92.351. The Procedures are a commitment by Seminole County, a HOME Participating Jurisdiction (PJ), and any HOME-funded agency (Partner), for rental and homebuyer projects containing five (5) or more HOME-assisted housing units. Each funded Partner shares responsibility with the County to inform the public about the Federal Fair Housing Laws, solicit eligible persons without regard to ethnicity, color, national origin, sex, religion, familial status or disability into the affordable housing market, and to annually evaluate the effectiveness of these marketing efforts.

The Procedures are documented and maintained in the Community Development Office files and shall be used in all County-issued HOME Requests for Proposals (RFPs) and HOME funding agreements. Each Partner is held to the terms of the Procedures by the requirements in all applicable subrecipient agreements or Community Housing Development Organization (CHDO) agreements.

In accordance with the regulations of the HOME Program and in furtherance of Seminole County's commitment to fair housing and equal housing opportunity, these Procedures establish ways and methods to affirmatively market rental or homeowner units constructed, rehabilitated, or otherwise assisted under the County's HOME Program. These procedures are designed to assure that individuals who normally might not apply for available housing units because they are socially and/or economically disadvantaged are provided an ample opportunity to apply.

# PROCEDURES AND REQUIREMENTS

1. METHODS THE COUNTY WILL USE TO INFORM THE PUBLIC, POTENTIAL TENANTS, AND POTENTIAL OWNERS ABOUT FEDERAL FAIR HOUSING LAWS AND AFFIRMATIVE MARKETING PROCEDURES AND REQUIREMENTS. [24 CFR 92.351 (a) (1)]

- A. The Seminole County Community Development Office shall implement the Procedures and evaluate their effectiveness as required by the HOME Program regulations. This responsibility shall include, but is not limited to the following:
  - Inform the community about the Procedures through periodic updates with its Partners through, (a) training workshops and roundtable meetings with its active and potential HOME Partners; (b) advertisements in local newspapers of general circulation and other media outlets targeted to special groups and areas, including Seminole Government Television (SGTV); (c) posting the Procedures at various sites known to be frequented by very low income and other hard-to-reach populations (such as Public Housing Authority offices, offices of nonprofit housing providers, bulletin boards at publicly subsidized rental housing complexes, etc.; and (d) posting the Procedures on the County website (www.seminolecountyfl.gov/).
  - 2) Display the HUD Equal Housing Opportunity logo on all graphic presentations by the County and its Partners relating to the HOME Program including, but not limited to, press releases and advertisements.
  - Provide each Partner with copies of the brochure "Fair Housing, Equal Opportunity for All," provided by HUD, or a similar document at the time they apply for HOME funding. Each Partner shall provide homeowners, tenants, rental property owners, and other applicants with copies.
  - Provide general information and telephone numbers for persons to contact the Community Development Office with questions regarding Affirmative Marketing, Fair Housing, tenant's rights, affordable housing, special needs housing and the correction of substandard conditions in tenant-occupied dwellings.

# 2. REQUIREMENTS AND PRACTICES ALL HOUSING PARTNERS MUST ADHERE TO IN ORDER TO CARRY OUT THE COUNTY'S AFFIRMATIVE MARKETING PROCEDURES AND REQUIREMENTS. [24 CFR 92.351 (a) (2) (ii)]

At a minimum, each Partner of a housing project assisted or partially assisted with HOME Program funds shall:

- 1) Incorporate the Equal Housing Opportunity logo or statement in its correspondence (including any lease or purchase agreement), which shall be used relating to the HOME Program.
- 2) Affirmatively state a position of equal opportunity in housing when advertising the units or vacancies. *At a minimum*, each Partner must:
  - a) Use the Equal Housing Opportunity logo in print and visual electronic advertising media;
  - b) Broadcast an Equal Housing Opportunity statement, if radio advertising is utilized; and
  - c) Display the HUD Fair Housing poster in a high traffic area of its central sales/rental offices.
  - d) Provide required information in Spanish.

- 3. PROCEDURES TO BE USED BY PARTNERS OF PROJECTS THAT HAVE FIVE (5) OR MORE HOME-ASSISTED UNITS TO INFORM AND SOLICIT APPLICATIONS FROM PERSONS IN THE HOUSING MARKET AREA WHO ARE NOT LIKELY TO APPLY FOR HOUSING WITHOUT SPECIAL OUTREACH. [24 CFR 92.351 (a) (2) (iii)]
  - A. Each Partner of a project that has five (5) or more HOME-assisted units shall, at a minimum:
    - 1) Consider factors such as price or rent of housing, the ethnic characteristics of the neighborhood in which housing is to be located, the population within the housing market area, public transportation routes, etc., to determine which group or groups of the existing population are believed to be the least likely to apply without special outreach. The Partner may use Census data, neighborhood surveys, and information from local government agencies, real estate associations and community-based organizations as acceptable sources to gather this information.
    - Describe the marketing plan to be used in the initial sales/rental phase as well as the ongoing marketing phase, to attract all segments of the eligible population, especially those groups designated as least like to apply. This shall include the type of media to be used, identity of the circulation or audiences of the media identified in the plan, and other community contacts and organizations used to reach populations or identifiable groups of persons needing special outreach.
    - 3) Post and/or distribute information about the project to any such special outreach populations that are being targeted for residence in the units.
- 4. RECORDS THAT WILL BE KEPT TO DESCRIBE ACTIONS TAKEN BY THE COUNTY AND BENEFICIARIES TO AFFIRMATIVELY MARKET UNITS AND RECORDS TO ASSESS ACTIONS. [24 CFR 92.351 (a) (2) (iv)]
  - A. Seminole County will keep the following records:
    - 1) Copies of all meeting agendas and related materials of the County's Affordable Housing Partnership pertaining to these Procedures, and all agendas and training materials of any HOME/CHDO training workshop pertaining to these Procedures.
    - 2) Copies of all press releases, advertisements and other written and electronic materials that pertain to this Policy.
  - B. The County shall also require all Partners assisted with HOME funds to maintain records of how housing unit vacancies are advertised for availability. All Partners shall maintain a record of classified advertisements, flyers, electronic media spots, or other marketing materials used to affirmatively market HOME-assisted units for at least two years.

- C. A Partner of a project that has five (5) or more HOME-assisted units shall also maintain a record of applicants for vacant units with a general profile of the applicant, and shall denote the following:
  - 1) How the applicant learned of the vacancy;
  - 2) The outcome (acceptance or rejection) of the applicant; and
  - 3) If rejected, why?
- D. Each Partner shall submit to the County annual reports through September 30<sup>th</sup>, as established by any HOME or HOME/CHDO Agreement, identifying persons served.
- 5. DESCRIPTION OF HOW SEMINOLE COUNTY WILL ASSESS THE EFFECTIVENESS OF THE AFFIRMATIVE MARKETING PROCEDURES AND REQUIREMENTS, AND WHAT CORRECTIVE ACTIONS WILL BE TAKEN. [24 CFR 92.351 (a) (2) (v)]
  - A. The Procedures will be assessed on an annual basis and will include a summary of the "good faith efforts" taken by the County and by HOME and HOME/CHDO Partners in the Consolidated Annual Performance and Evaluation Report (CAPER).
  - B. The Community Development Office will evaluate the information compiled in Section 4 (recordkeeping), and will estimate the degree to which statutory and policy objectives were met. If the required steps were taken, the County will make an assumption that good faith efforts were made to carry out these procedures.
  - C. In conjunction with the annual on-site monitoring reviews conducted by the County, each Partner shall produce records of:
    - 1) Affirmative marketing efforts;
    - 2) Applicants; and
    - 3) Outcomes.
  - D. The County will take corrective action if it is determined that a Partner has failed to carry out affirmative marketing efforts as required. The County will provide written notice to the respective Partner of the problems that have been identified, and the corrective action steps that need to be taken. The County shall follow all procedures for taking corrective action as provided in the Seminole County Consolidated Plan for the HOME Program.



#### **EXHIBIT E**

# MINORITY OUTREACH POLICY [24 CFR 92.351 (b)] HOME PROGRAM SEMINOLE COUNTY GOVERNMENT

It is the policy of Seminole County, in administering and implementing its HOME Investment Partnerships (HOME) Program and its projects, to involve minorities and women, including minority business enterprises and women business enterprises, to the fullest extent possible. This relates, where necessary, to minority and women vendors, contractors, subcontractors, labor, real estate firms, construction firms, appraisal firms, financial institutions, underwriters, accountants, and providers of specialized legal services, in all contracts entered into by the County, in the provision of affordable housing for lower income households.

Seminole County will take affirmative steps to assure that small business enterprises, minority business enterprises, and women business enterprises are used when possible in the procurement of property, goods, and services. Affirmative steps may include, but are not limited to, the following:

- 1. Placing known, available, and qualified small business, minority business, and women business enterprises on solicitation lists for HOME Program activities;
- 2. Assuring that small business, minority business, and women business enterprises are solicited whenever they are potential sources;
- 3. Dividing total requirements, when economically feasible and allowed by the State or the County's Administrative Procurement Code, into smaller tasks or quantities to permit maximum participation by small business, minority business, and women business enterprises;
- 4. Establishing delivery schedules, where the requirement permits, which encourage participation by small business, minority business, and women business enterprises;
- 5. Using the services and assistance of the Small Business Administration, the Minority Business Development Agency of the Department of Commerce, and the Small Business Development Centers of Seminole Community College and the University of Central Florida; and
- 6. Requiring prime contractors, if subcontracts are to be let, to take the affirmative steps listed in items 1 through 5 of this paragraph.



Grantee Name: Jurisdiction

Pro	ject i	Name:	And	chor Roa	ad St	ormwa	ter Im	pro	vem	ents		Det.				
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		ter drainag	e an				nts to a	sec	tion c	f Anchor F	Road, a	but	ting the Ea	st Altamo	nte ta	arget area.
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Grantee Name: Jurisdiction

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	cript	ion:	IDIS Pro	oject #:	2			UOG Cod	e: 129	9117			
Expa	nsio	n of and impro	vements to	the West	side Rec	reation	Facili	ty.					
	SENS.						in in the second						
Location: 919 Persimmon Avenue, Sanford, FL 32771				Priority Need Category									
				Sal	Select one:		Public Facilities   ▼						
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			ction/install	ation.											
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Description:   IDIS Project #:  8	Proj	ect	Name:		ergenc		athe	r Radios	for	Seni	or Citize	ens	技術				
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Select one:    Expected Completion Date: 9/30/2008   Emergency weather radios will be made available to senior citizen	Eme	rgen	cy weather	radi	os for se	nior ci	tizens	5 <b>.</b>									
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CPMP Version 2.0

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CPMP Version 2.0

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Many elements of this document may be completed electronically, however a signature must be manually applied and the document must be submitted in paper form to the Field Office.

☐ This certification does not apply. ☑ This certification is applicable.	

#### NON-STATE GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

**Affirmatively Further Fair Housing** -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

**Anti-displacement and Relocation Plan** -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

- Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about
  - a. The dangers of drug abuse in the workplace;
  - b. The grantee's policy of maintaining a drug-free workplace;
  - c. Any available drug counseling, rehabilitation, and employee assistance programs; and
  - d. The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will
  - a. Abide by the terms of the statement; and
  - b. Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted
  - a. Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
  - Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

- 8. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 9. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 10. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

**Authority of Jurisdiction** -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

**Consistency with plan** -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

**Section 3** -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/Authorized Official	Date
Carlton D. Henley	
Name	
Chairman, Board of County Commissioners	
Title	
1101 East First Street	
Address	
Sanford, FL 32771	
City/State/Zip	
407-665-7201	
Telephone Number	•

☐ This certification does not apply. ☐ This certification is applicable.

## **Specific CDBG Certifications**

The Entitlement Community certifies that:

**Citizen Participation** -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

**Community Development Plan** -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

**Following a Plan** -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

- 11. Maximum Feasible Priority With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
- 12. Overall Benefit The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2007, 2008, 2009, (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
- 13. Special Assessments It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

- 14. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
- 15. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Telephone Number

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

**Lead-Based Paint --** Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws -- It will comply with applicable laws.

Signature/Authorized Official	Date
Carlton D. Henley	]
Name	
Chairman, Board of County Commissioners	
Title	
1101 East First Street	ſ
Address	
Sanford, FL 32771	
City/State/Zip	
407-665-7201	

<ul><li>☑ This certification does not apply.</li><li>☑ This certification is applicable.</li></ul>	aga, vie

# OPTIONAL CERTIFICATION CDBG

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities, which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

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## **Specific HOME Certifications**

The HOME participating jurisdiction certifies that:

**Tenant Based Rental Assistance --** If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

**Eligible Activities and Costs --** it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

**Appropriate Financial Assistance** -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Signature/Authorized Official	Date
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## **HOPWA Certifications**

The HOPWA grantee certifies that:

**Activities --** Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

**Building --** Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

- 1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
- 2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature/Authorized Official	Date
Name	
Title	
Address	
City/State/Zip	
Telephone Number	

☐ This certification does not apply. ☑ This certification is applicable.	
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### **ESG Certifications**

I, Carlton D. Henley, Chief Executive Officer of Jurisdiction, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 *CFR* 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

- 1. The requirements of 24 *CFR* 576.53 concerning the continued use of buildings for which Emergency Shelter Grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.
- 2. The building standards requirement of 24 CFR 576.55.
- 3. The requirements of 24 *CFR* 576.56, concerning assurances on services and other assistance to the homeless.
- 4. The requirements of 24 *CFR* 576.57, other appropriate provisions of 24 *CFR* Part 576, and other applicable federal laws concerning nondiscrimination and equal opportunity.
- 5. The requirements of 24 *CFR* 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
- 6. The requirement of 24 *CFR* 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.
- 7. The requirements of 24 *CFR* Part 24 concerning the Drug Free Workplace Act of 1988.
- 8. The requirements of 24 *CFR* 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.
- 9. The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 *CFR* 76.56.
- 10. The requirements of 24 *CFR* 576.57(e) dealing with the provisions of, and regulations and procedures applicable with respect to the environmental review responsibilities under the National Environmental Policy Act of 1969 and related

authorities as specified in 24 CFR Part 58.

- 11. The requirements of 24 CFR 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; and (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.
- 12. The new requirement of the McKinney-Vento Act (42 USC 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. I further understand that state and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such persons in place of state and local resources.
- 13. HUD's standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.

I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under state and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the U. S. Department of Housing and Urban Development.

Signature/Authorized Official	Date
Carlton D. Henley	
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Telephone Number	

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#### **APPENDIX TO CERTIFICATIONS**

Instructions Concerning Lobbying and Drug-Free Workplace Requirements

#### **Lobbying Certification**

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

#### **Drug-Free Workplace Certification**

- By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant: Place of Performance (Street address, city, county, state, zip code) Check if there are workplaces on file that are not identified here. The certification with regard to the drug-free workplace is required by 24 CFR part 21.

Place Name	Street	City	County	State	Zìp
County Services Building	1101 E. 1st Street	Sanford	Seminole	FL	32771
Reflections at Hidden Lake	534 W. Lake Mary	Sanford	Seminole	FL	32773
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7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules: "Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15); "Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes; "Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any

controlled substance; "Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including:

- a. All "direct charge" employees;
- b. all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and
- c. temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Note that by signing these certifications, certain documents must completed, in use, and on file for verification. These documents include:

- 1. Analysis of Impediments to Fair Housing
- 2. Citizen Participation Plan

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3. Anti-displacement and Relocation Plan

Signature/Authorized Official	Date
Carlton D. Henley	7
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## **SUMMARY OF COMMENTS**

The following comments were received regarding the 2007-2008 One-Year Action Plan:

- At the April 3, 2007 Public Hearing, one comment was received regarding the need for potable water and sanitary sewer utilities in Lockhart's Subdivision, which currently has neither utility.
- One comment was received on May 8, 2007 from a resident of Lockhart's Subdivision, requesting that potable water and sanitary sewer utilities be installed in that neighborhood.
- One comment was received during the 30-day comment period (May 27 through June 27, 2007) to request potable water utilities for Lockhart's Subdivision.